# AGENDA REGULAR MEETING

Monday, November 25, 2019 4:30 p.m.

ST. J@HN'S

November 22, 2019

In accordance with Section 42 of the City of St. John's Act, the Regular Meeting of the St. John's Municipal Council will be held on **Monday**, **November 25**, **2019 at 4:30 p.m**.

By Order

Elaine Henley City Clerk

Claire d. Henley

ST. J@HN'S

CITY MANAGER



# Regular Meeting - City Council Agenda

November 25, 2019

9.

**RESOLUTIONS** 

4:30 p.m. 4th Floor City Hall **Pages** 1. **CALL TO ORDER** 2. PROCLAMATIONS/PRESENTATIONS 2.1 Tim Horton's Challenge Cup 3 2.2 Pancreatic Cancer APPROVAL OF THE AGENDA 3. 3.1 Adoption of Agenda - November 25, 2019 ADOPTION OF THE MINUTES 4. 4 4.1 Minutes of Regular Meeting dated November 12, 2019 5. **BUSINESS ARISING FROM THE MINUTES** 9 Decision Note dated November 18, 2019 re: 47A Heavy Tree Road -5.1 Diamond Marsh Subdivision Stage 4 6. **NOTICES PUBLISHED** 7. PUBLIC HEARINGS/MEETINGS 8. **COMMITTEE REPORTS** 8.1 Items Referred from Development Committee Meeting dated November 19, 2019 53 1. Decision Note dated November 20, 2019 re: Oversized Accessory Building in the Watershed, INT 1900121, 4 Venton Place, Town of Paradise

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# **Proclamation**

# Pancreatic Cancer Month November, 2019

Declaring November 21st as World Pancreatic Cancer Day in the City of St John's.

WHEREAS in 2019, an estimated 5,500 Canadians will be diagnosed with pancreatic cancer and 4,800 will die from the disease;

WHEREAS pancreatic cancer has the lowest survival rate of all major cancers, and just 2 to 10 percent of those diagnosed survive five years;

WHEREAS pancreatic cancer has had minimal advancements in the last 40 years, and it is projected to become the third leading cause of all cancer deaths in 2020;

WHEREAS the good health and well-being of the residents of St John's are enhanced as a direct result of increased awareness about the risks and symptoms of pancreatic cancer, and research into early detection, causes, and effective treatments;

WHEREAS Craig's Cause Pancreatic Cancer Society is a Canadian charitable society dedicated to both increasing survival and improving the quality of life for every Canadian diagnosed with pancreatic cancer'. And whereas, a dedicated local group of volunteers in St.John's promotes pancreatic cancer awareness especially through their Purple Lights for John campaign.

**NOW THEREFORE**, I, Mayor Danny Breen, hereby proclaim November 2019 as "Pancreatic Cancer Awareness Month", and November 21st as World Pancreatic Cancer Day in the city of St. John's.

I urge citizens to take note of this special month and to participate in the Purple Lights campaign by illuminating their homes and by donating to this very worthy cause. This event gives citizens an opportunity to get involved in the efforts to discover new and better ways to diagnose and treat pancreatic cancer and improve the quality of life of people living with this disease.



Danny Breen, Mayor

# ST. J@HN'S



# **Minutes of Regular Meeting - City Council**

Council Chamber, 4th Floor, City Hall

November 18, 2019, 4:00 p.m.

Present: Mayor Danny Breen

Deputy Mayor Sheilagh O'Leary

Councillor Maggie Burton
Councillor Dave Lane

Councillor Deanne Stapleton Councillor Hope Jamieson Councillor Jamie Korab Councillor Wally Collins

Regrets: Councillor Sandy Hickman

Councillor Debbie Hanlon
Councillor Ian Froude

Staff: Kevin Breen, City Manager

Derek Coffey, Deputy City Manager of Finance & Administration Tanya Haywood, Deputy City Manager of Community Services Jason Sinyard, Deputy City Manager of Planning, Engineering &

Regulatory Services

Lynnann Winsor, Deputy City Manager of Public Works

Cheryl Mullett, City Solicitor Elaine Henley, City Clerk

Ken O'Brien, Chief Municipal Planner Maureen Harvey, Legislative Assistant

Others: Kelly Maguire - Public Relations and Marketing Officer

# **Land Acknowledgement**

The following statement was read into the record:

"We respectfully acknowledge the Province of Newfoundland & Labrador, of which the City of St. John's is the capital City, as the ancestral homelands of the Beothuk. Today, these lands are home to a diverse population of indigenous and

other peoples. We would also like to acknowledge with respect the diverse histories and cultures of the Mi'kmaq, Innu, Inuit, and Southern Inuit of this Province."

# 1. CALL TO ORDER

# 2. PROCLAMATIONS/PRESENTATIONS

- 2.1 National Housing Day
- 2.2 National Child Day

# 3. APPROVAL OF THE AGENDA

# 3.1 Adoption of Agenda

SJMC-R-2019-11-18/515
Moved By Councillor Collins
Seconded By Councillor Jamieson

That the agenda be adopted as presented.

For (8): Mayor Breen, Deputy Mayor O'Leary, Councillor Burton, Councillor Lane, Councillor Stapleton, Councillor Jamieson, Councillor Korab, and Councillor Collins

**MOTION CARRIED (8 to 0)** 

# 4. ADOPTION OF THE MINUTES

4.1 Adoption of Minutes - November 12, 2019

SJMC-R-2019-11-18/516
Moved By Councillor Lane
Seconded By Councillor Stapleton

That the minutes of November 12, 2019 be adopted as presented.

For (8): Mayor Breen, Deputy Mayor O'Leary, Councillor Burton, Councillor Lane, Councillor Stapleton, Councillor Jamieson, Councillor Korab, and Councillor Collins

MOTION CARRIED (8 to 0)

# 5. <u>BUSINESS ARISING FROM THE MINUTES</u>

### 6. NOTICES PUBLISHED

## 6.1 50 Ropewalk Lane - Commercial Regional (CR) Zone - Ward 3

# **Application**

A Discretionary Use application has been submitted for an additional Lounge area and a Recreation Facility Liquor License at 50 Ropewalk Lane (Plaza Bowl).

#### **Description**

The Lounge will occupy a floor area of 46.15m2 with the recreational liquor license applying to Plaza Bowl itself allowing liquor to be served in the bowling area. Hours of operation of the Lounge will be 12 p.m. – 1 a.m. daily, with one employee.

1 submission received and attached

SJMC-R-2019-11-18/517 Moved By Councillor Korab Seconded By Deputy Mayor O'Leary

That the Discretionary Use application for an additional Lounge area and a Recreation Facility Liquor License at 50 Ropewalk Lane (Plaza Bowl) be approved subject to all applicable City requirements.

For (8): Mayor Breen, Deputy Mayor O'Leary, Councillor Burton, Councillor Lane, Councillor Stapleton, Councillor Jamieson, Councillor Korab, and Councillor Collins

**MOTION CARRIED (8 to 0)** 

### 7. PUBLIC HEARINGS/MEETINGS

### 8. COMMITTEE REPORTS

# 8.1 <u>Development Committee Report - November 12, 2019</u>

1. Request for Building Line Setback - SUB 1800014 - 118
Brookfield Road

SJMC-R-2019-11-18/518

Moved By Councillor Burton
Seconded By Councillor Collins

That Council approve the 8.96 metre building line setback for 118 Brookfield Road

For (8): Mayor Breen, Deputy Mayor O'Leary, Councillor Burton, Councillor Lane, Councillor Stapleton, Councillor Jamieson, Councillor Korab, and Councillor Collir

# **MOTION CARRIED (8 to 0)**

# 9. RESOLUTIONS

# 10. <u>DEVELOPMENT PERMITS LIST</u>

# 11. BUILDING PERMITS LIST

# 11.1 Building Permits List for the period November 7-13, 2019

SJMC-R-2019-11-18/519

**Moved By** Councillor Stapleton

**Seconded By** Deputy Mayor O'Leary

That the Building Permits List for the period November 7-13, 2019 be approved as presented.

For (8): Mayor Breen, Deputy Mayor O'Leary, Councillor Burton, Councillor Lane, Councillor Stapleton, Councillor Jamieson, Councillor Korab, and Councillor Collins

**MOTION CARRIED (8 to 0)** 

# 12. REQUISITIONS, PAYROLLS AND ACCOUNTS

### 12.1 Weekly Payment Vouchers for the week ending November 13, 2019

SJMC-R-2019-11-18/520

Moved By Deputy Mayor O'Leary

Seconded By Councillor Lane

That the Weekly Payment Vouchers for the week ending November 13, 2019 be approved as presented.

For (8): Mayor Breen, Deputy Mayor O'Leary, Councillor Burton, Councillor Lane, Councillor Stapleton, Councillor Jamieson, Councillor Korab, and Councillor Collins

**MOTION CARRIED (8 to 0)** 

# 13. TENDERS/RFPS

# 13.1 Bid Approval Note 2019231 - Snow Disposal & Trucking

It was noted that the price for this work is substantially increased over previous years because of the Federal Government's requirement for the City to refrain from dumping snow in the harbour. SJMC-R-2019-11-18/521 Moved By Councillor Jamieson Seconded By Councillor Lane

That Bid Approval Note 2019231 for Snow Disposal and Trucking be awarded to Farrell's Excavating., in the amount of \$855,585.63, the lowest bidder that meets specifications as per the Public Procurement Act. (HST included)

For (8): Mayor Breen, Deputy Mayor O'Leary, Councillor Burton, Councillor Lane, Councillor Stapleton, Councillor Jamieson, Councillor Korab, and Councillor Collins

**MOTION CARRIED (8 to 0)** 

# 14. NOTICES OF MOTION, RESOLUTIONS QUESTIONS AND PETITIONS

# 15. OTHER BUSINESS

# 15.1 Information Note dated November 13, 2019

Council considered the above-cited for information.

# 16. ADJOURNMENT

There being no further business, the meeting adjourned at approximately 5:15 pm

MAYOR
CITY CLERK

# DECISION/DIRECTION NOTE

Title: St. John's Urban Region Regional Plan Amendment No. 4, 2018,

St. John's Municipal Plan Amendment Number 150, 2018 and

St. John's Development Regulations Amendment Number 686, 2018 Application to Rezone Land to the Residential Medium Density (R2)

Zone for development of 32 Semi-Detached Dwellings

MPA1800004

47A Heavy Tree Road - Diamond Marsh Subdivision Stage 4

Applicant: Fairview Investment Limited

**Date Prepared:** November 18, 2019

**Report To:** His Worship the Mayor and Members of Council

Councillor & Role: Councillor Maggie Burton, Planning and Development Lead

Ward: 5

# **Decision/Direction Required:**

Following the Public Hearing, Council may proceed with the next steps in the amendment process and consider approval for Municipal Plan Amendment Number 150, 2018, and St. John's Development Regulations Amendment Number 686, 2018.

# **Discussion – Background and Current Status:**

The City received an application to develop 32 Semi-Detached Dwellings at 47A Heavy Tree Road (Diamond Marsh subdivision stage 4). The area is currently zoned Rural and would need to be rezoned to the Residential Medium Density (R2) Zone in order to allow the proposed development. Stage 4 is additional land the developer has incorporated into the larger Diamond Marsh development, which was originally redesignated and rezoned in 2010/2011 to the Residential Low Density (R1) Zone. Amendments to both the St. John's Urban Region Regional Plan and the St. John's Municipal Plan are also required.

Following adoption of the St. John's Urban Region Regional Plan Amendment 4, 2018 by the Minister of Municipal Affairs and Environment and release of the city's amendments, Council adopted resolutions for St. John's Municipal Plan Amendment Number 150, 2018, and St. John's Development Regulations Amendment Number 686, 2018 at the Regular Meeting of Council on September 30, 2019. Council also appointed Ms. Marie Ryan as the commissioner to conduct a joint public hearing in regard to the Regional Plan amendment and the City's amendments. The Public Hearing was held at St. John's City Hall on October 23, 2019.

Commissioner Ryan has now submitted her report on the proposed amendments, with a recommendation to approve the amendments. A copy of the report is attached for Council's consideration. Commissioner Ryan discusses potential problems when residential zones boarder the City's Agricultural (AG) Zone, which is identical to the Province's Agricultural



Development Area (ADA). There are already buffers set out in the Development Regulations regarding residential development and livestock barns, and these have generally served to avoid or reduce conflicts, particularly regarding smell, dust, and so on. Therefore, staff do not recommend any particular action at this time.

# **Key Considerations/Implications:**

- 1. Budget/Financial Implications: Not applicable.
- Partners or Other Stakeholders:
   Municipalities under the St. John's Urban Region Regional Plan and neighbouring residents and property owners.
- 3. Alignment with Strategic Directions/Adopted Plans:
  City's Strategic Plan 2019-2029: A Sustainable City Plan for land use and preserve and enhance the natural and built environment where we live.
- Legal or Policy Implications:
   Ensuring that our Municipal Plan conforms to the Regional Plan.
- 5. Privacy Implications: Not applicable.
- 6. Engagement and Communications Considerations: Not applicable.
- 7. Human Resource Implications: Not applicable.
- 8. Procurement Implications: Not applicable.
- 9. Information Technology Implications: Not applicable.
- 10. Other Implications: Not applicable.

#### Recommendation:

It is recommended that Council now approve the attached resolutions for St. John's Municipal Plan Amendment Number 150, 2018 and St. John's Development Regulations Amendment Number 686, 2018, as adopted. These amendments would redesignate and rezone land at 47A Heavy Tree Road (Diamond Marsh subdivision stage 4) from the Rural (R) Zone to the Residential Medium Density (R2) Zone to allow the proposed development of 32 Semi-Detached Dwellings. If approved, the amendments will be referred to the Department of Municipal Affairs and Environment, with a request for Provincial Registration in accordance with the provisions of the Urban and Rural Planning Act.

Final registration of the City of St. John's amendments is dependent on the Minister's decision to approve St. John's Urban Region Regional Plan Amendment Number 4, 2018. A copy of the Commissioner's report has also been sent to the Minister for consideration.

Resolutions Location map

Prepared by/Signature: Lindsay Lyghtle-Brushett, MCIP, Planner III
Signature:
Approved by - Date/Signature: Ken O'Brien, MCIP – Chief Municipal Planner
Signature:
LLB/dlm
Attachments: Commissioner's Report

# RESOLUTION ST. JOHN'S MUNICIPAL PLAN AMENDMENT NUMBER 150, 2018

**WHEREAS** the City of St. John's wishes to allow the development of Semi-Detached Dwellings at 47A Heavy Tree Road (Diamond Marsh subdivision).

**BE IT THEREFORE RESOLVED** that the City of St. John's hereby adopts the following map amendment to the St. John's Municipal Plan in accordance with the provisions of the Urban and Rural Planning Act.

Redesignate land at 47A Heavy Tree Road from the Rural (R) Land Use District to the Residential Low Density (RLD) Land Use District as shown on Map III-1A attached.

**BE IT FURTHER RESOLVED** that the City of St. John's requests the Minister of Municipal Affairs and Environment to register the proposed amendment in accordance with the requirements of the Urban and Rural Planning Act, 2000.

		ty of St. John's has been hereunto affixed and and the City Clerk on behalf of Council this
day of	, 2018.	
Mayor		MCIP I hereby certify that this Amendment has been prepared in accordance with the Urban and Rural Planning Act, 2000.
City Clerk		
Council Adoption		Provincial Registration



# CITY OF ST. JOHN'S DEVELOPMENT REGULATIONS Amendment No. 150, 2018 [Map Z-1A]

AREA PROPOSED TO BE REDESIGNATED FROM RURAL (R) LAND USE DISTRICT TO RESIDENTIAL LOW DENSITY (RLD) LAND USE DISTRICT

**47A HEAVY TREE RD** 

**Council Adoption** 

2018 09 13 Scale: 1:750
City of St. John's
Department of Planning, Development
& Regulatory Services

I hereby certify that this amendment has been prepared in accordance with the Urban and Rural Planning Act.

**Provincial Registration** 

13

	M.C.I.P. signature and seal
	_
Mayor	
City Clerk	-

# RESOLUTION ST. JOHN'S DEVELOPMENT REGULATIONS AMENDMENT NUMBER 686, 2018

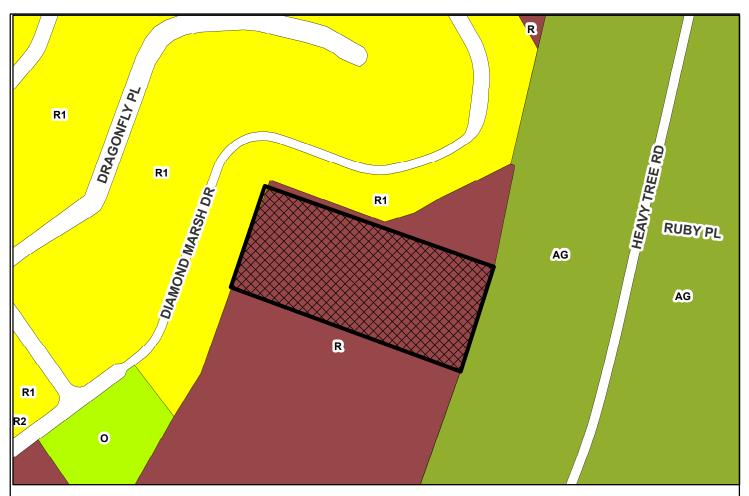
**WHEREAS** the City of St. John's wishes to allow the development of Semi-Detached Dwellings at 47A Heavy Tree Road (Diamond Marsh subdivision).

**BE IT THEREFORE RESOLVED** that the City of St. John's hereby adopts the following map amendment to the St. John's Development Regulations in accordance with the provisions of the Urban and Rural Planning Act:

Rezone land at 47A Heavy Tree Road from the Rural (R) Zone to the Residential Medium Density (R2) Zone as shown on Map Z-1A attached.

**BE IT FURTHER RESOLVED** that the City of St. John's requests the Minister of Municipal Affairs and Environment to register the proposed amendment in accordance with the requirements of the Urban and Rural Planning Act, 2000.

		City of St. John's has been hereunto affixed and yor and the City Clerk on behalf of Council this
day of	,2018.	·
Mayor		MCIP
Mayor		I hereby certify that this Amendment has been prepared in accordance with the Urban and Rural Planning Act, 2000.
City Clerk		
Council Adoption		Provincial Registration



# CITY OF ST. JOHN'S DEVELOPMENT REGULATIONS Amendment No. 686, 2018 [Map Z-1A]

2018 09 13 Scale: 1:750
City of St. John's
Department of Planning, Development
& Regulatory Services

I hereby certify that this amendment has been prepared in accordance with the Urban and Rural Planning Act.



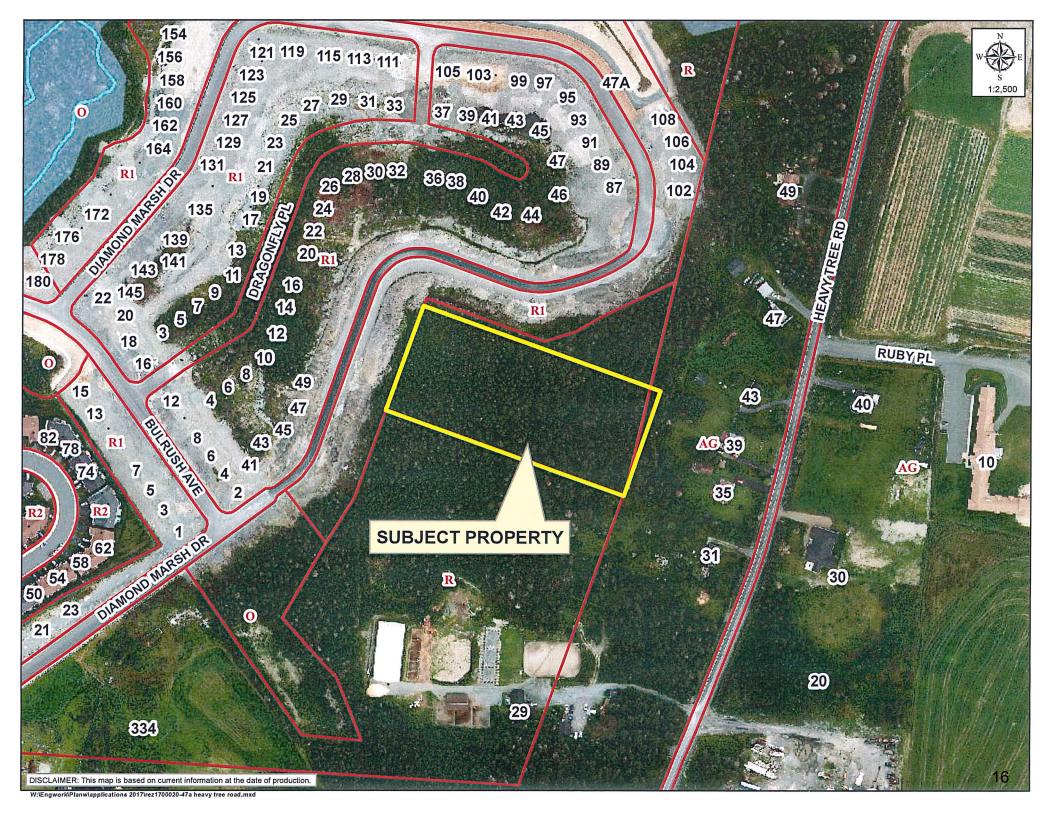
AREA PROPOSED TO BE REZONED FROM RURAL (R) ZONE TO THE RESIDENTIAL MEDIUM DENSITY (R2) ZONE

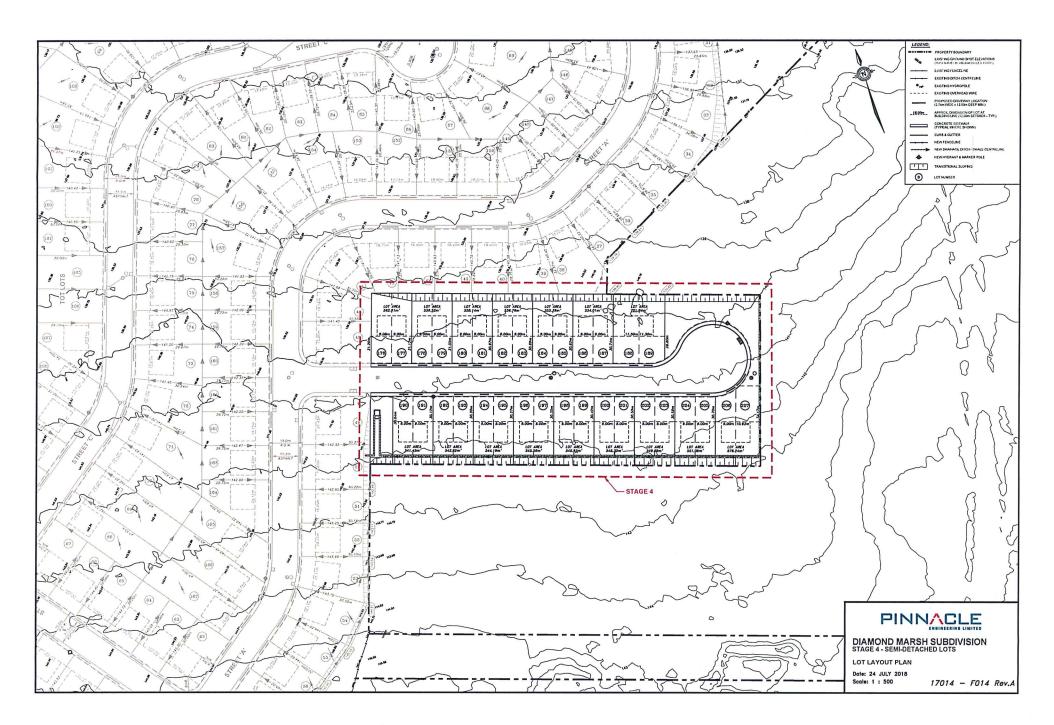
**47A HEAVY TREE RD** 

**Council Adoption** 

	M.C.I.P. signature and seal	
 Mayor		
City Clerk		

Provincial Registration





# ST. JOHN'S URBAN REGION REGIONAL PLAN, 1976 AMENDMENT 4, 2018

# **BACKGROUND**

The St. John's City Council is proposing an amendment to its Municipal Plan and Development Regulations. The *Urban and Rural Planning Act, 2000* (the "Act") sets out the process for amending a Municipal Plan and Development Regulations.

The City's municipal amendment is intended to accommodate the development of 32 semi-detached dwellings. The land is designated and zoned "Rural" according to the City of St. John's Municipal Plan and Development Regulations, which does not permit residential uses.

The City Council proposes to amend the St. John's Municipal Plan by changing the Land Use District from "Rural" to "Residential Low Density (RLD)" on the City's Future Land Use Map III-1A. Additionally, the City Council proposes to amend its Development Regulations by changing the Land Use Zone from "Rural (R)" to "Residential Medium Density (R2)" on the city's Land Use Zone Map Z-1A.

The St. John's Urban Region Regional Plan, 1976 (SJURRP) sets out a framework for growth and development within the St. John's Urban Region. Amendments to Municipal Plans prepared by municipalities in the St. John's Urban Region must be consistent with the SJURRP. Currently, the SJURRP designates the subject area as "Rural". The proposed residential development is only allowed under the SJURRP designation of "Urban Development".

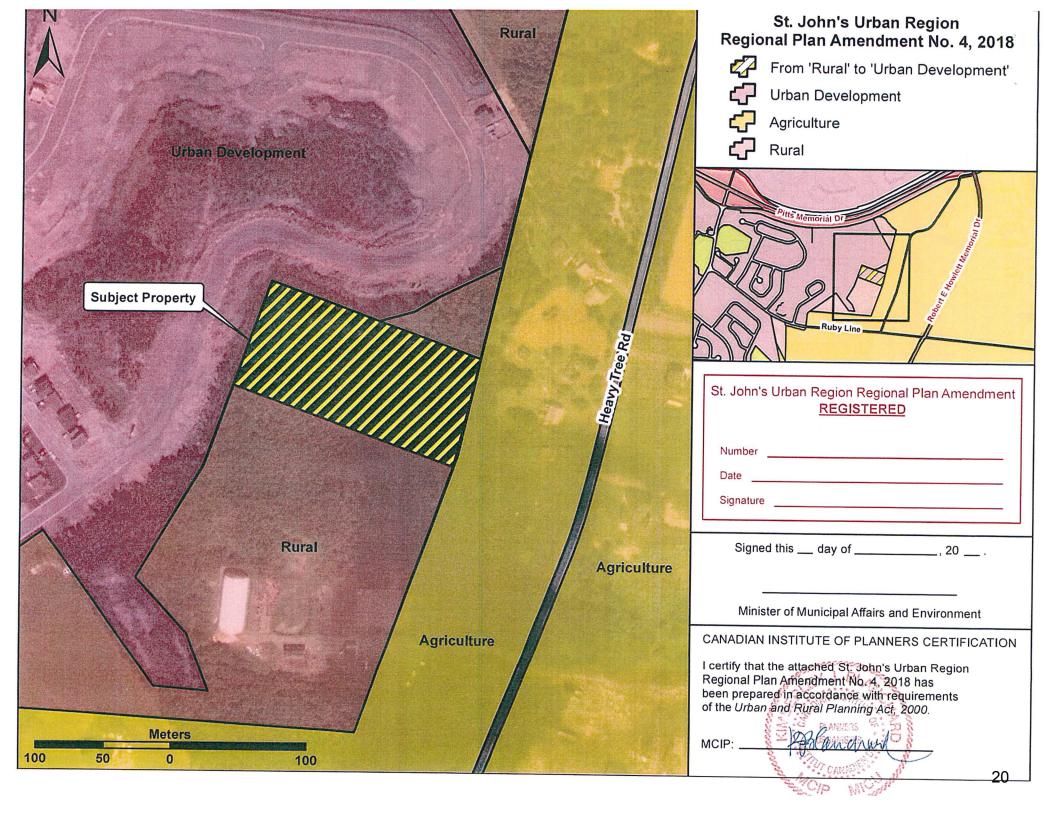
Therefore, in order to accommodate the proposed residential development, the St. John's City Council requested that the SJURRP be simultaneously amended so that the "Urban Development" designation is applied to the area where development is proposed.

# **PUBLIC CONSULTATION**

The St. John's City Council published a notice in *The Telegram* on 9<sup>th</sup> and 16<sup>th</sup> days of March, 2019 soliciting comments on the proposed SJURRP Amendment 4, 2018. The information was also posted on the City's website. Comments or objections were invited up to 26<sup>th</sup> day of March, 2019. One written comment was received by the City. The City of St. John's also wrote to the other 14 municipalities subject to the proposed SJURRP amendment. Seven municipalities responded by the requested deadline, including: Mount Pearl, Portugal Cove-St. Philip's, Bay Bulls, Paradise, Torbay, Conception Bay South, Logy Bay-Middle Cove-Outer Cove. There were no objections to the proposed amendment from the neighbouring municipalities in the Region.

# St. John's Region Regional Plan, 1976 Amendment 4, 2018

The St. John's Urban Region Regional Plan is amended by re-designating an area of land in the area of 47A Heavy Tree Road (Diamond Marsh Subdivision Phase 4) within the Municipal Planning Area of the City of St. John's from "Rural" to "Urban Development" as shown on the attached map.



# COMMISSIONER'S REPORT ON THE ST. JOHN'S MUNICIPAL PLAN AMENDMENT No.150, 2018

and

ST. JOHN'S DEVELOPMENT REGULATIONS AMENDMENT No. 686, 2018

and ST. JOHN'S URBAN REGION REGIONAL PLAN AMENDMENT No. 4, 2018

Prepared by:

Marie E. Ryan Commissioner

November 13, 2019

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# 1.0 INTRODUCTION

At the Regular Meeting of the St. John's Municipal Council ("Council") held on September 30, 2019, I was appointed as the Commissioner to conduct a public hearing and prepare a report with recommendations with respect to proposed amendments to both the St. John's Municipal Plan (Amendment Number 150, 2018) and the St. John's Development Regulations (Amendment Number 686, 2018). The intent of these amendments is as follows:

St. John's Municipal Plan (Amendment Number 150, 2018)

Redesignate land at 47A Heavy Tree Road from the Rural (R) Land Use District to the Residential Low Density (RLD) Land Use District.

St. John's Development Regulations (Amendment Number 686, 2018)

Rezone land at 47A Heavy Tree Road from the Rural (R) Zone to the Residential Medium Density (R2) Zone.

This redesignation and rezoning of 47A Heavy Tree Road is in response to an application submitted by Fairview Investment Limited to develop 32 Semi-Detached Dwellings on this site (Diamond Marsh Subdivision stage 4).

It is important to state that the St. John's Municipal Plan must conform to the St. John's Urban Region Regional Plan (SJURRP), which was adopted by the Province in 1976. This Plan applies to all land in the St. John's Urban Region, which is essentially the Northeast Avalon Peninsula. The SJURRP is the Province's principal document for determining land use and development in the Urban Region. It distinguishes between urban and rural areas, and provides protection for the Urban Region's agricultural area, resource areas and designated scenic roads. It is the framework within which municipal plans are prepared by municipalities on the Northeast Avalon.<sup>1</sup>

An amendment to the SJURRP (Amendment Number 4, 2018) is required to ensure alignment of the proposed amendments to the St. John's Municipal Plan and the St. John's Development Regulations with the Regional Plan. I have concurrently been appointed by the Minister of Municipal Affairs and Environment as the Commissioner to conduct a public hearing on this SJURRP amendment, the intent of which is as follows:

To re-designate an area of land in the area of 47A Heavy Tree Road (Diamond Marsh Subdivision Stage 4) within the Municipal Planning Area of the City of St. John's from "Rural" to "Urban Development".

Commissioner's Report

<sup>&</sup>lt;sup>1</sup> City of St. John's. St. John's Municipal Plan (June 2007). Section I -1.4 Relation to Other Levels of Planning. Pg. 1-4.

My appointment as Commissioner was made by Council under the authority of Section 19 of the *Urban and Rural Planning Act*, 2000, with the accompanying duties established in Section 21(2) and 22(1) which note that the Commissioner is to "[...] hear objections and representations orally or in writing [...]" and, subsequently, to submit a written report on the public hearing including recommendations arising from the hearing.

The Council and the Department of Municipal Affairs and Environment agreed that there would be one joint public hearing to consider the proposed amendments to the SJURRP, as well as the St. John's Municipal Plan and the St. John's Development Regulations.

This public hearing was scheduled for 7 p.m. on Wednesday, October 23, 2019 at St. John's City Hall. Prior to this date, and as required by legislation, the hearing was advertised in the Saturday, October 5, 2019 and Saturday, October 12, 2019 editions of The Telegram. Additionally, the amendments were publicized on the City of St. John's website (http://www.stjohns.ca/public-notice/public-hearing-47a-heavy-tree-road-diamond-marsh-subdivision-stage-4). Notices also were mailed out, as required, to all property owners within a minimum radius of 150 metres of the subject properties. This notice provided a site plan and advised of the date, time, location and purpose of the upcoming public hearing.

The public hearing was convened on Wednesday, October 23, 2019 at 7 p.m. in the Foran/Greene Room of St. John's City Hall. There were 10 interested persons in attendance, including five city residents, two of whom had questions about the proposed rezoning, and three representatives from Fairview Investment Limited. Assistance at the meeting was provided to Your Commissioner by the following City staff: Ms. Lindsay Lyghtle Brushett, MCIP – Planner III, Planning, Engineering and Regulatory Services.

Prior to this hearing, four written submissions were received. These submissions are referenced in this Report under the section "Written Submissions Received in Advance of the Hearing" (see section 3.0) and the full text of each submission is found in Appendix "A".

No formal/taped transcript of the public hearing was made, and the notes made by Your Commissioner constitute the record of the hearing. All those requesting the opportunity to speak were accorded that right.

### 1.1 The issue

The issue for Your Commissioner and the topic for the hearing was whether or not the following three amendments should be approved. In general, the intent of the amendments is:

■ *St. John's Municipal Plan Amendment Number 150, 2018* – the intent of which is to redesignate land at 47A Heavy Tree Road from the Rural (R) Land Use District to the Residential Low Density (RLD) Land Use District.

• *St. John's Development Regulations Amendment Number 686, 2018* – the intent of which is to rezone land at 47A Heavy Tree Road from the Rural (R) Zone to the Residential Medium Density (R2) Zone.

*St. John's Urban Region Regional Plan Amendment Number 4, 2018* - the intent of which is to re-designate land at 47A Heavy Tree Road from Rural to Urban Development (to align the SJURRP amendments with the aforementioned amendments to the St. John's Municipal Plan and the St. John's Development Regulations).

# 2.0 BACKGROUND

# 2.1 The application

The process leading to the hearing on the proposed amendments was triggered by an application from Fairview Investment Limited to develop 32 Semi-Detached Dwellings at 47A Heavy Tree Road. The property under consideration is approximately 1.32 hectares (3.3 acres), and is vacant, undeveloped land between Heavy Tree Road and Diamond Marsh Drive. The area is currently zoned Rural and would need to be rezoned to Residential Medium Density (R2).

The subject property is identified as Stage 4 of the Diamond Marsh Subdivision, which was redesignated and rezoned in 2010/2011 to Residential Low Density (R1) Zone for the development of a predominately single-family neighbourhood. Stage 4 is additional land the developer has incorporated into the larger development.

Land to the west of the proposal is zoned Residential Medium Density (R2) and is comprised of one storey townhomes in the Twin Brooks development (Gisborne Place), while land to the south is zoned Rural (R) and Agriculture (AG).

# 2.2 The review processes

The following provides a detailed overview of the relevant correspondence and activity related to the processing of the application from Fairview Investment Limited.

# July 25, 2018 – Correspondence from Lindsay Lyghtle Brushett, MCIP – Planner III to the City of St. John's Committee of the Whole

This correspondence to the Committee of the Whole outlined Fairview Investment Limited's proposed development of 32 semi-detached dwellings at 47A Heavy Tree Road to facilitate Stage 4 of their existing Diamond Marsh Subdivision. In addition, the correspondence detailed the required zoning changes, planning and other considerations relative to this proposed redevelopment.

#### Planning and zoning considerations

The area proposed for development is designated Rural under the St. John's Municipal Plan. The Rural District is applied to lands not intended for urban development within the 10-year planning period and contemplates development on lands that do not have municipal water and sewer services. To accommodate the proposed development, a Municipal Plan amendment would be needed to redesignate the land under consideration from the Rural (R) District to the Residential Low Density (RLD) District. The subject land also is designated Rural as per the SJURRP and so an amendment is needed to this Regional Plan to redesignate the land from Rural to Urban Development to allow the City's proposed amendments to be considered.

Subject to a Land Use Assessment Report (LUAR), the Residential Low Density (RLD) District allows conditional zones for residential medium density uses. In cases where the scale and circumstances of a proposed change do not merit such an extensive analysis, Council may deem that a staff report shall constitute an LUAR. As the proposed semi-detached dwellings are compatible with the surrounding development, it was recommended that the staff report be accepted as the LUAR.

It was identified that the St. John's Municipal Plan encourages increased density in residential areas where feasible and desirable from a general planning and servicing point, while improving quality and variety of housing.

#### Servicing and storm water detention

It is stated in this correspondence that the property can be serviced with municipal water and sewer services from the Diamond Marsh Subdivision.

Storm water detention is required for the proposal. It was highlighted that the developer completed extensive modelling to demonstrate that the existing detention pond within the Diamond Marsh Subdivision can accommodate the Stage 4 lots. There were no additional engineering or development concerns (including traffic) identified with respect to rezoning. It was noted, however, that prior to final development approval, detailed plans would need to be submitted for review and approval.

Overall considerations and/or implications for the City

Finally, in terms of key considerations and/or implications for the City, the following were identified:

1. *Partners or Other Stakeholders*: Neighbouring residents and property owners, along with municipalities under the SJURRP.

- 2. *Alignment with Strategic Directions/Adopted Plans*: City's Strategic Plan 2015-18: Neighbourhoods Build Our City Increase access to range/type of housing.
- 3. Engagement and Communications Considerations: Public advertisement for the proposed amendments. If the amendments are considered by Council and the Minister of Municipal Affairs and Environment, requirements include consultation on the Regional Plan amendment with all municipalities subject to the SJURRP and a future public hearing chaired by an independent commissioner.

There were no considerations or implications related to budget or financial, legal or policy, human resources, procurement, information technology or "other".

In conclusion, the recommendations were that:

- the rezoning application for 47A Heavy Tree Road (Diamond Marsh Subdivision Stage 4) from the Rural (R) Zone to the Residential Medium Density (R2) Zone be considered for the development of 32 Semi-Detached Dwellings.
- the amendments be advertised for public review and comment, following which the application would be referred to a regular meeting of Council for consideration.

Staff noted that should Council consider the rezoning application as recommended, a request would be needed to the Minster of Municipal Affairs and Environment to consider a Regional Plan amendment, followed by regional consultation and a public hearing chaired by an independent commissioner.

#### Public notice of the proposed rezoning for 47A Heavy Tree Road

The proposed rezoning was initially advertised three times in The Telegram (August 25, 2018, September 1, 2018 and September 8, 2018) and posted on the City's website. Property owners within 150 metres of the application site, along with residents of the Diamond Marsh Subdivision, also were notified. Written submissions were accepted until September 11, 2018 and those received were included in the agenda for a subsequent regular meeting of Council.

# September 11, 2018 - Correspondence from Lindsay Lyghtle Brushett, MCIP – Planner III to the City of St. John's Mayor and Council

This correspondence once again outlined the background to the application, the necessary amendments to enable rezoning to facilitate the application, relevant implications (e.g., considerations around engagement and communications) and the recently undertaken public notification process (above).

The recommendation provided in this correspondence is for Council to adopt-in-principle the resolutions for the St. John's Municipal Plan Amendment Number 150, 2018 and St. John's

Development Regulations Amendment Number 686, 2018 to redesignate and rezone land at 47A Heavy Tree Road from the Rural (R) Zone to the Residential Medium Density (R2) Zone for the development of 32 semi-detached dwellings. It further noted that an amendment to the Municipal Plan was required, and that Council should also request that the Minister of Municipal Affairs and Environment consider an amendment to the SJURRP, to redesignate land at 47A Heavy Tree Road from Rural to Urban Development, to support the City's proposed amendments, as adopted-in-principle.

Attached to this correspondence were the three submissions in response to the City's public notification of this application and proposed rezoning and development. In summary, these submissions were opposed to the development because the authors had understood that the Diamond Marsh Subdivision would be only single-family dwellings, and that allowing semi-detached dwellings would make the neighbourhood a busy area, lower their property values and/or potentially attract lower income residents.

# September 18, 2018 – Correspondence from Lindsay Lyghtle Brushett, Planner III, to the Honorable Andrew Parsons, Minister of Municipal Affairs and Environment

This correspondence details a request from Council to the Department of Municipal Affairs and Environment for an Amendment to the SJURRP in regard to the City's proposed amendments. Specifically, it requested that there be an amendment to the Regional Plan with land at 47A Heavy Tree Road redesignated from Rural to Urban Development to support the St. John's Municipal Plan Amendment Number 150, 2018 and St. John's Development Regulations Amendment Number 686, 2018, as adopted-in-principle by Council.

# February 14, 2019 – Correspondence from Kim Blanchard, Senior Planner, Local Governance and Land Use Planning Division, Department of Municipal Affairs and Environment, to Lindsay Lyghtle Brushett, Planner III, Department of Planning, Engineering and Regulatory Services

This correspondence detailed that the Minister had reviewed and granted Council's request to amend the SJURRP to accommodate an expansion (an additional phase) of the Diamond Marsh Subdivision near Heavy Tree Road. It highlighted that the proposed amendment to the SJURRP is limited to redesignation of the specific parcel of land at 47A Heavy Tree Road from Rural to Urban Development.

This correspondence further instructed that, as required by Section 14 of the Urban and Rural Planning Act (the Act) 2000, the City could proceed to consult with the public and the other 14 municipalities subject to the SJURRP, in relation to the proposed amendment.

# April 2, 2019 – Correspondence from Lindsay Lyghtle Brushett, MCIP, Planner III, Department of Planning, Engineering and Regulatory Services to Kim Blanchard, MCIP, Department of Municipal Affairs and Environment

This correspondence reported that the City had published notices of the proposed SJURRP amendment as required and one submission had been received. Additionally, the City had consulted with the other municipalities subject to the SJURRP regarding the proposed amendment redesignating land at 47A Heavy Tree Road from the Rural to Urban Development designation.

It was stated that the City received responses from seven of the 14 municipalities with the following providing no comment on or having no concerns with the proposed SJURRP Amendment 4, 2018:

- The Town of Torbay
- The Town of Logy Bay-Middle Cove-Outer Cove
- The Town of Portugal Cove-St. Philips
- The Town of Conception Bay South
- The Town of Bay Bulls

The Town of Paradise also raised no objections to the proposed SJURRP amendment. However, it provided the following suggestion in relation to the proposed rezoning: that the City consider potential future land use conflicts which could arise from the continued development of residential housing in close proximity to existing agricultural operations/zones.

The City of Mount Pearl raised no objections to the proposed SJURRP amendment, but they did provide comments on two issues:

•Stormwater detention - The City of Mount Pearl wanted confirmation that there were no anticipated downstream impacts associated with the development.

The City of Mount Pearl has a zero-net run off and on-site stormwater detention policy for all new development in Mount Pearl and would like to see this maintained as a requirement for the proposed development in terms of its effects on Mount Pearl. The City understands that a similar policy applies in St. John's and that extensive modelling has been undertaken by the developer to demonstrate that the existing detention pond within the Diamond Marsh Subdivision could accommodate the Stage 4 lots.

•Rodent control plan - The City of Mount Pearl also requested that a professional pest control company be in place throughout the course of the development to respond to any issues with rodents resulting from the disturbance of the grounds and construction on the proposed site.

This correspondence from the City of St. John's to the Department of Municipal Affairs and Environment also inquired as to whether the Minister was prepared to release the City's proposed amendments and move forward to a public hearing on the Regional Plan amendment for 47A Heavy Tree Road.

# September 23, 2019 – Correspondence from Kim Blanchard, Senior Planner, Local Governance and Land Use Planning Division, Department of Municipal Affairs and Environment, to Lindsay Lyghtle Brushett, MCIP, Planner III, Department of Planning, Engineering and Regulatory Services

This correspondence stated that the Minister of Municipal Affairs and Environment had adopted the SJURRP Amendment Number 4, 2018 in accordance with section 16 of the Urban and Rural Planning Act 2000. It further stated that, in keeping with Section 15 of this Act, the municipal amendments related to the proposed rezoning of the subject property had been reviewed. The amendments were not found to conflict with any stated provincial policies and so a provincial release was issued for these amendments, thus allowing Council to move forward with their adoption and to schedule a public hearing to consider these amendments.

# September 15, 2019 – Correspondence from Lindsay Lyghtle Brushett, MCIP, Planner III, to the City of St. John's Mayor and Council

This correspondence informed Council that the St. John's Municipal Plan Amendment Number 150, 2018 and St. John's Development Regulations Amendment Number 686, 2018 had been given Provincial release by the Department of Municipal Affairs and Environment, and the Minister had adopted the SJURRP Amendment Number 4, 2018. As such, it was recommended that Council could proceed with the next steps in the process to adopt the resolutions for the municipal amendments, appoint Your Commissioner, and proceed with the public hearing.

# 3.0 Written submissions received in advance of the hearing

Four written submissions (emails) were received in advance of the hearing on the evening of October 23, 2019. Three of the submissions were opposed to the development; the fourth submission was not opposed to rural development but concerned about lack of planning for resulting environmental issues. The following is a summary of the comments received. As previously referenced, the full text of each submission is found in Appendix "A".

 Submission #1 – Based on an estimate of the cost of the proposed semi-detached dwellings, this individual felt the development would negatively impact the resale value of their home and the value of the neighborhood in general.

- Submission #2 This individual felt the proposed development would negatively impact the
  existing residents of Heavy Tree Road, and that the application should be rejected for reasons
  of:
  - 1. Drainage the development of both Southlands and the Diamond Marsh Subdivision have exacerbated flooding in the area. "Steps should be taken to protect this area and combat this problem, not make it worse." It was felt the wooded areas should be maintained to improve drainage and reduce flooding, and act as a buffer to urban sprawl.
  - 2. Poor location the development does not fit the area; as it will be 'sandwiched' in between the nearby residential homes and the agricultural area.
  - 3. Traffic the development will bring more traffic, and if the access is to/from Heavy Tree Road, it would put additional pressure on this rural road.
- Submission #3 This individual was worried about a significant increase in traffic in the area with the proposed development, in particular given the lack of public transportation. As well, they raised a concern regarding the loss of green space and the resulting negative impact on the aura that nature provides the Diamond Marsh Subdivision.
- Submission #4 This individual was concerned about potential flooding and how increased development reduces the areas available to absorb excess water. The individual was not opposed to rural development but felt that adding more development in the area and clearing the tree and marsh land without allowing for climate and environmental issues could result in impacts on their home.

# 4.0 THE HEARING

Your Commissioner explained the intent of the hearing to those in attendance and spoke to the process to be undertaken during the course of same, i.e. presentation of the application by City staff and presentation by/questions from any in attendance who desired to express their support or objections/concerns regarding the rezoning under consideration. Further, Your Commissioner reminded those in attendance at the hearing that the intent of the proceedings was to discuss the rezoning and not to comment on the merits or lack thereof of the specifics of the proposed development.

Your Commissioner explained to those in attendance what was within her purview to consider and requested that they be respectful in their comments during the hearing.

# 4.1 Overview of the Application

Ms. Lindsay Lyghtle Brushett, MCIP, Planner III with the Department of Planning, Development and Regulatory Services, presented the proposed amendments to the St. John's Municipal Plan and St. John's Development Regulations. Further, she explained that the proposed amendments could only be considered if there was a concurrent amendment to the SJURRP, and that the views of 14 other municipalities had to be sought on these amendments.

Ms. Lyghtle Brushett explained that while the civic number for the proposed development was 47A Heavy Tree Road, this area was originally part of a larger property that had frontage on this road. It has since been subdivided, and the intent is for the Stage 4 development to have access from Diamond Marsh Drive – and not Heavy Tree Road.

She gave several reasons for Council considering the rezoning including the adjacent residential area provides for the proposed development to be fully serviced, and the St. John's Municipal Plan encourages increased density where practical and appropriate. Ms. Lyghtle Brushett also allayed concerns about run-off and flooding in the context of storm water detention being a requirement for this application.

She finished by reminding those in attendance that the public hearing was to hear representations in regard to the three proposed amendments, and that the Commissioner's report would be provided back to Council and the Minister of Municipal Affairs and Environment for review and consideration.

### 4.2 The submissions

Your Commissioner explained that four submissions had been received from city residents in the area of Diamond Marsh Subdivision and Heavy Tree Road and in relation to the proposed development. She provided a summary of the comments, as presented in section 3.0.

#### 4.3 Presentations

#### Area resident

This area resident sought additional explanation regarding how the development could be situated at 47A Heavy Tree Road and whether there would be access to/from this road. They noted that assigning this civic number to the development was confusing and had raised some concerns about extra traffic and activity on Heavy Tree Road.

Response from the City Planner:

It was explained that the application for the proposed development was for land which had frontage on Heavy Tree Road – at 47A. Now that the property has been subdivided,

the portion closest to and which will be incorporated into the Diamond Marsh Subdivision, will be accessed from Diamond Marsh Drive.

# Mr. Anthony Ross, 30 Heavy Tree Road

Mr. Ross had two areas of concern.

He wondered if there was an example of another area where there was R2 zoning near an Agriculture Zone.

Response from the City Planner:

The City Planner stated that there were some high-density residential zones located adjacent to Open Space and Rural Zones in the city. However, location of residential zones near an Agriculture Zone would be confined largely to Goulds and primarily would be Residential Low-Density Zones or single-family dwellings. As an example, some of the existing single-family dwellings in the Diamond Marsh Subdivision border on the Agriculture Zone. So, while the density of housing might be more intense with the Residential Medium Density Zone, as proposed for Stage 4 of the Diamond Marsh Subdivision, it would still be individuals and families living near the Agriculture Zone.

Mr. Ross also had questions about the drainage in the area (as did the other area resident who spoke initially). He was familiar with the drainage pond in Diamond Marsh Subdivision, and he wondered if it had capacity for the proposed development. He referenced flooding being an ongoing issue in recent years and felt that little had been done to alleviate this concern.

Response from Trevor Moore, P.Eng., Pinnacle Engineering Limited (on behalf of the developer):

Mr. Moore described how the water will drain from the lots. They have done countless models for the proposed development and the drainage pond, which is quite substantial, will be able to take the water with no issues.

Further response from the City Planner:

Stormwater detention is a requirement for new developments, although the detailed design is provided at the development stage. The City has a zero net run-off policy, so developers have to ensure that the same amount of run-off occurs both before and after development.

# 5.0 CONSIDERATIONS

In reaching a conclusion on the merits of the proposed amendments, Your Commissioner considered the following information.

# 5.1 Consistency with the St. John's Municipal Plan

#### 5.1.1 Urban Form

As stated in Section III-1"Urban Form" of the St. John's Municipal Plan, "the broadest objective of land use policies is to facilitate an efficient pattern of development. Generally, this means building a compact city. A compact city makes better use of its infrastructure [...]."

It is further noted in Section III-1.1 "Objective" that, in relation to development, the objective is to "encourage compact urban form to reinforce the older areas of St. John's, to reduce the cost of municipal services, and to ensure orderly development in new areas".

Other pertinent sections include the following:

### III-1.2.1 Development in Serviced Areas

The City shall encourage new development and redevelopment in areas serviced with municipal water and sewer extending existing networks in adjacent areas where capacity is sufficient but, especially, emphasizing opportunities within currently serviced areas where existing systems can accommodate increased density or infill.

### III-1.2.2 Development Density

The City shall encourage increased density in all areas where appropriate.

# III-1.2.3 Residential Development

The City shall:

- 1. increase densities in residential areas where feasible and desirable from a general planning and servicing point of view;
- encourage a compatible mix of residential buildings of varying densities in all zones;
   [...].

### 5.1.2 Residential Land Uses

The St. John's Municipal Plan speaks to residential land uses in Section III-2 "Residential": "perhaps the single most important function of municipal government is assisting in the provision of suitable, affordable, and attractive environments for housing of all groups in the population".

The objective in relation to residential land uses is found in Section III-2.1"Objective":

Maintain and improve neighbourhood character and quality of life in residential neighbourhoods through maintenance and improvement of housing quality and variety, good subdivision design, management of non-residential land use, and appropriate infill.

A number of general policies expand on this objective:

#### III-2.2.1 Maintain and Improve Neighbourhood Character and Quality

The City views the neighbourhood as the basis for comprehensive planning of the residential environment. [...] Through public initiatives and appropriate development, the City shall encourage and guide the development of such areas so as to conserve and improve their individual quality.

#### III-2.2.5 Maintain and Improve Housing Quality and Variety

The City, through this Plan and appropriate zoning regulations, shall work toward:

- 1. protecting residential neighbourhoods from undesirable impacts of traffic and incompatible or non-residential uses; and
- 2. enhancing neighbourhoods by encouraging the development/redevelopment of quality housing within these areas, and as well, capitalizing on any opportunities to diversify same.

### 5.1.3 Redesignation of the subject property

The subject property at 47A Heavy Tree Road is located within the Rural Land Use District. As per section III-1.3, one of the three overall forms of development recognized by the St. John's Municipal Plan is Rural Development. It is stated that Rural Development occurs on lands that have not been provided with full municipal services. Of note, the subject property for the proposed development can be fully serviced with municipal water and sewer services from the Diamond Marsh Subdivision.

Additionally, as detailed in section III-1.3.2 "Rural": "The Rural District applies to those lands that are not intended to be developed for urban development within the ten-year planning period." The ten-year reference would be in relation to a time frame for reviewing the Plan and updating as needed and would have been most relevant at the time of the approval of the existing Plan - in 2003. As at that time the area in question was rural in nature.

In the ensuing years, there has been a demand for residential development, resulting in rezoning for the Diamond Marsh Subdivision in 2010-11 and several residential developments along nearby Ruby Line (e.g., Twin Brooks), all of which are serviced.

It is proposed that the subject property at 47A Heavy Tree Road be redesignated from the Rural to the Residential Low-Density District.

As described in relation to Land Use Districts as found in section III "City-Wide Objectives and Policies" of the St. John's Municipal Plan, "the major purpose of the Land Use Districts is to identify and describe the recommended dominant land use and to provide parameters for development".

Within each Land Use District, the Plan recognizes Permitted and Conditional Land Zones and that:

Permitted Zones are considered compatible with the dominant land use of the subject District. Conditional Zones may be compatible with the dominant land use of a District, subject to specific conditions or controls. [...] For example, single detached dwellings are the only "permitted" use in the Residential Low-Density District. The Plan recognizes, however, that medium density housing such as semi-detached dwellings and townhouses can be mixed with single family dwellings under appropriate conditions. Higher density residential types can, therefore, be considered provided that the associated proposal can be demonstrated to be compatible.

As described in section III-2.3 "Land Use District Policies" of the St. John's Municipal Plan, specifically section 2.3.1 "Residential Low Density":

#### **Permitted Zones**

In this District, the City shall permit zones providing for single detached dwellings.

#### **Conditional Zones**

Subject to a Land Use Assessment Report, the City may permit zones to allow such Medium Density Residential uses as may be deemed by Council to be compatible with single detached dwellings.

Also presented in section III of the St. John's Municipal Plan, specifically in relation to the Land Use Assessment Report:

Where the compatibility of the proposed uses cannot be adequately evaluated, the City may require a Land Use Assessment Report, such as with the consideration of a Conditional Zone. [...] Notwithstanding this requirement, Council may deem that a Staff Report shall constitute a Land Use Impact Assessment, where the scale or circumstances of a proposed change or development proposal do not merit such extensive analysis.

As was reported in the July 25, 2018 correspondence from Lindsay Lyghtle Brushett, MCIP – Planner III to the City of St. John's Committee of the Whole, the proposed change to the Residential Low-Density District does not merit an extensive analysis as provided by an LUAR. As the proposed semi-detached dwellings for the Stage 4 development are compatible with the surrounding development, it was recommended that the staff report be accepted as the LUAR.

Redesignation of the subject property to the Residential Low-Density Land Use District allows for the proposed development. This designation can accommodate semi-detached dwellings and is reflective of the density of the development in relation to the number of units which are anticipated to be built on the subject property.

## 5.2 The St. John's Development Regulations

### 5.2.1 Proposed zoning

Under the St. John's Development Regulations, the subject property at 47A Heavy Tree Road is located in the Rural Zone, which allows as permitted uses – agriculture, recreation and residential, but specifically and only uses associated with an Accessory Dwelling Unit. Discretionary uses in this zone do not include residential dwellings.

It is proposed that the subject property be rezoned to Residential Medium Density which includes a range of residential uses including semi-detached dwellings (Section 10.4.1 (f) of the St. John's Development Regulations). This proposed zoning could accommodate a development such as the 32 semi-detached dwellings proposed by Fairview Investment Limited.

### 5.2.2 Zoning considerations

#### 5.2.2.1 Stormwater detention

The issue of stormwater detention was raised in relation to this proposed development and the subject property at 47A Heavy Tree Road.

It is important to highlight that the City has a Stormwater Detention Policy<sup>2</sup> which provides policy direction for the provision of stormwater detention systems for all new developments, with a few exceptions, none of which are relevant to the proposed development. Relevant excerpts from the policy are as follows:

*Policy objective* - The objective of this Policy is to ensure that developments, where required, provide stormwater detention that temporarily stores the difference in volume between the City's pre-development and post-development design storms. [...] The proposed detention system must limit the post-development runoff rate from the development for each return period/duration to the respective pre-development runoff rate for the same return period/duration. [...]

Commissioner's Report

<sup>&</sup>lt;sup>2</sup> The City's Stormwater Detention Policy is available from <a href="http://www.stjohns.ca/living-st-johns/city-services/planning-and-development/stormwater-detention-policy">http://www.stjohns.ca/living-st-johns/city-services/planning-and-development/stormwater-detention-policy</a>.

Developer's responsibility - It is the responsibility of the Developer(s) to submit for City approval of a stormwater management plan which meets the requirements of this Policy. [...]

As per this policy, on initial review of the Fairview Investment Limited's application for rezoning of 47A Heavy Tree Road, the City identified the need for stormwater detention. (Stormwater detention was also required for Stages 1, 2 and 3 of the Diamond Marsh Subdivision.) Prior to considering this application for rezoning, the City required the developer to provide a detailed hydraulic xpswmm model to prove that the existing dry pond (constructed for stages 1, 2 and 3) could accommodate the Stage 4 development and not increase the stormwater flow rate downstream.

The dry pond was designed and constructed for stormwater detention to meet the City's net-zero runoff policy, whereby any development must detain stormwater onsite and release the drainage at pre-development flow rates. It is important to note that the model provided by Pinnacle Engineering (on behalf of the developer) was based on the City's latest hyetographs that include climate change.

As explained at the public hearing, the natural topography of the land is sloping towards the property boundary of Stage 4 and, therefore, drainage is intercepted, along with the drainage of Stage 4 itself, and routed via a storm sewer to the existing dry pond. From the dry pond, the drainage is released back to South Brook at pre-development flow rates and, therefore, does not increase runoff.

As this model demonstrated that the existing dry pond in Diamond Marsh has the capacity to accommodate Stage 4, the City proceeded with the rezoning application.

#### 5.2.2.2 *Traffic*

Traffic was raised as a potential concern for the Stage 4 development of the Diamond Marsh Subdivision, in particular on Heavy Tree Road. It is important to reiterate that while the initial application is ascribed to 47A Heavy Tree Road, following subdivision of the property, and if the development proceeds, Stage 4 will be accessed from the Diamond Marsh Subdivision and not Heavy Tree Road. Further, the City has identified no traffic concerns with this proposed development.

## 5.3 Consistency with the St. John's Urban Region Regional Plan

As previously stated, and as detailed in Section I-1.4 of the St. John's Municipal Plan (Relation to Other Levels of Planning,) the Plan must conform to the SJURRP, which was adopted by the Province in 1976. It distinguishes between urban and rural areas, and provides protection for the Urban Region's agricultural area, resource areas, and designated scenic roads.

The SJURRP's regional objectives, as set out in Section "B"- Objectives, include:

2. To guide the location of new development in the best interests of the entire region.

 $[\ldots]$ 

- 5. To prevent development that will require disproportionately costly public services because of location or use [...].
- 11. To allow for and to encourage the fullest growth and development of individual communities within the Region within limits set by:
  - a) the existing and likely future extent of municipal services; [...]
- 12. to encourage development to concentrate within defined urban areas. [...]

In terms of non-urban development, and as described in Section "F"- Non-Urban Development of the SJURRP:

Open space for agriculture forestry recreation and other uses in the St. John's Region will become increasingly important in the years ahead and it is, therefore, necessary that recommendations concerning the designation of land for various types of open space uses be made together with policies for the development of such areas.

Further, sub-section "b" Rural Uses, under Section "F", notes that the main objective in relation to the rural areas is to provide for demand for residential and other forms of development while still retaining the qualities of a rural environment. This is further delineated in the associated policy which states that residential development is allowed as a rural use, but:

The density of residential development shall not be permitted to exceed that which may be considered to be inconsistent with the traditional rural use of the areas concerned or that which could conceivably lead to a requirement, or public health grounds, for the installation of municipal services.

As detailed in Section "E" Urban Development - (a) The Regional Centre, the policy details that:

Within the area designated as the Regional Centre, which represents St. John's and its immediate environs, the entire range of urban uses shall be permitted on the basis that piped water, sewage collection, storm drainage, paved roads and street lighting all will be provided.

These uses shall include the full range of various residential densities, [...].

The current Rural designation could not accommodate the proposed development. However the Requested designation, Urban Development, can accommodate the development.

## 6.0 CONCLUSION

In reaching a conclusion on the merits of the proposed Amendments, Your Commissioner considered the following:

## 6.1 Consistency with the St. John's Municipal Plan

The vision for the city as provided in the St. John's Municipal Plan includes enabling future development, which is of benefit to all of its residents, including and in particular in relation to housing, as one key area of focus. Further, the Plan has a significant focus on facilitating orderly development in the city.

In addition, specific Municipal Plan policies (see section 5.1.2 herein) speak to the importance of encouraging increased density in all areas where appropriate, improving housing quality and variety and capitalizing on opportunities to diversify this housing, and ensuring good subdivision design, and the mixture of land uses in all areas. Providing for Residential Medium Density (as per a Conditional Zone) for Stage 4 of the Diamond Marsh Subdivision, also supports all of these articulated policy directions. Further, there is existing housing in the area, similar in nature to that which Stage 4 will include (Twin Brooks development – one storey townhomes).

It is clear that the proposed development is consistent with the intent and direction of the St. John's Municipal Plan.

## 6.1.1 Compatibility of zones and mitigation of impacts

The Municipal Plan identifies a role for the City in ensuring that impacts associated with particular zones are compatible with policies adopted under the Plan. The primary issues of concern raised by those who attended the public meeting and/or /public hearing, as well as those who provided written submission for one or both of these public processes, (and those which are under the City's purview) were fairly consistent and, in summary, primarily related to:

Stormwater detention and run-off – As explained in section 5.2.2.1, extensive modeling was undertaken by the developer in relation to stormwater detention. They demonstrated to the City's satisfaction that the existing dry pond in Diamond Marsh has the capacity to accommodate the proposed Stage 4 development.

*Traffic* – As discussed in section 5.2.2.2, there were no traffic concerns associated with the development based on the City's assessment.

## 6.2 Alignment with the SJURRP

As previously referenced, the SJURRP sets out a framework for growth and development within the St. John's Urban Region. As such, any amendments to the St. John's Municipal Plan must align with the Regional Plan.

It is evident that the current Rural designation of the subject area for the proposed development, while it considers residential uses, does not contemplate the type of dwelling and related intensity as that of the proposed 32 semi-detached dwellings for Stage 4 of the Diamond Marsh Subdivision. In contrast, the Urban Development designation allows for a range of residential densities and uses, including that as proposed for Stage 4.

Further, the redesignation of the subject property from the Rural designation to the Urban Development also aligns with several of the SJURRP's objectives including offsetting the need for costly expenditure on public services (as these can be extended from the adjacent development), and it is an extension of an urbanized area.

## 6.3 Adjacency to the Agriculture Zone

In the course of undertaking the work in relation to this Public Hearing, Your Commissioner identified an issue which she feels needs consideration by Council.

The Stage 4 development positions the resulting dwellings adjacent to an Agriculture Zone. While there may or may not be current agricultural activity in these areas, the opportunity and option is there for initiation and/or intensification of such activity on these lands. Your Commissioner sees the potential for conflict between those who have bought into a residential development and wish to have peaceful enjoyment of their neighborhood and those who have the right to engage in agricultural activity. This issue was articulated by the Town of Paradise as previously referenced: that the City consider potential future land use conflicts which could arise from the continued development of residential housing in close proximity to existing agricultural operations/zones.

Of note, this issue currently is one which pertains largely or perhaps only to the Goulds. However, in an era of self-sufficiency and climate change concerns, and where food security will result in more interest in agricultural activity, Your Commissioner respectfully suggests that there is more need for a focus on and specific policies regarding agricultural development adjacent to residential areas.

Currently, references to agriculture within the City's Municipal Plan and Development Regulations include:

#### St. John's Municipal Plan:

#### Section III-1.3.2 Rural Land Use District

[...] In this District, the City shall apply zones to accommodate non-urban uses including agriculture [...].

#### Section III-6.3.1 Parks and Recreation Facilities

- [...] subject to a Land Use Assessment Report, the City may permit the following uses:
- 1. Place of Assembly;
- 2. Public Utility; and
- 3. Uses accessory to *Agriculture*, Forestry, and Fishing.

#### Section III-8 Resource and Environmental Areas

Protection of natural resource areas and environmentally sensitive lands is an increasingly important aspect of land use management. For St. John's this is particularly significant. [...] With recent annexations, it has also taken in its own watershed areas as well as extensive rural lands that are still used for *agriculture*, forestry, and fishery uses.

#### 8.1 Objective

To protect the natural environment; preserve water quality; and accommodate *agricultural* and forestry uses.

#### 8.2.7 Natural Resource Areas

The City shall manage development in areas with productive natural resources (i.e., *agricultural*, forest, watershed, and mineral) to minimize the impacts on the natural environment and to preserve the scenic quality of the rural landscape.

#### 8.3 Land use district policies

Open space areas are provided to address the following roles:

Single Resource Areas

Manage and control the use of single resource areas, such as those lands designated for *Agriculture*, Forestry Production, Watershed Protection, and Public Open Space in the Regional Plan.

#### 8.3.2 Agriculture

The Agricultural District applies to those lands that are considered to have potential for agriculture. Designated areas have been identified in accordance with the Department of Forest Resources and Agrifoods Agricultural Development Area Guidelines. Development requirements shall be in accordance with standards set by the Department of Forest Resources and Agrifoods [...].

Section IV Planning Area Development Plans, 7 Planning Area 16 - Goulds

#### 7.1 Objectives

The general development objective for the Goulds Planning Area is to maintain a community that includes both urban and rural development values as manifested in:

[...]

4. opportunities for *agricultural* development in a way that respects nearby residential development.

While there are other references to agricultural development and activity in the Plan, there is no detailed discussion or direction on how agricultural development and residential development would respectfully cohabit in relation to zoning. In particular, for Planning Area 7, the discussion focuses primarily on urban development and related needs.

#### St. John's Development Regulations

While the St. John's Development Regulations speak to the Agriculture Zone and related regulations and requirements, only Section 7.14 *Residential uses - agricultural livestock operations* addresses adjacency to residential uses, and this is only in the context of livestock operations.

- 1. No Development for residential use shall be permitted within 600 metres of an existing structure designed to contain more than five (5) Animal Units unless the Development is first approved by the Department of Forest Resources and Agri-foods, and the Department of Government Services and Lands.
- 2. No structure designed to contain more than five (5) Animal Units shall be erected or used for that purpose within 600 metres of an existing residence (except a farm residence), or from an area designated for Residential Use in an approved plan, or from a Provincial Park or Federal Park, unless the following requirements are satisfied:

- (a) The structure shall be approved by the Department of Forest Resources and Agrifoods, and the Department of Government Services and Lands;
- (b) The structure shall be at least 60 metres from the boundary of the property on which it is to be located; [...].

St. John's Urban Region Regional Plan

The SJURRP's regional objectives, as set out in Section "B", include:

[...]

9. To protect and conserve the limited resources of agricultural land in the region.

[...]

11. To allow for and to encourage the fullest growth and development of individual communities within the Region within limits set by:

[...]

c) the need to protect regional resources including *agricultural* [...] lands, [...].

Section "D" Basis of the Plan states: "it is also the intent of the plan to ensure that different land uses within the region develop in harmony with each other [...]".

Section "F" Non-Urban Development

Open space for *agriculture*, forestry, recreation and other uses in the St. John's Region will become increasingly important in the years ahead and it is, therefore, necessary that recommendations concerning the designation of land for various types of open space uses be made together with policies for the development of such areas.

The direction from the SJURRP is clear in relation to protecting agricultural lands and as well ensuring harmonious alignment in terms of zoning.

## 7.0 RECOMMENDATIONS

Based on the foregoing considerations, Your Commissioner recommends the following:

Acceptance of the St. John's Municipal Plan Amendment Number 150, 2018

Redesignate land at 47A Heavy Tree Road from the Rural (R) Land Use District to the Residential Low Density (RLD) Land Use District.

Acceptance of the St. John's Development Regulations Amendment Number 686, 2018

Rezone land at 47A Heavy Tree Road from the Rural (R) Zone to the Residential Medium Density (R2) Zone.

Acceptance of the St. John's Urban Region Regional Plan Amendment Number 4, 2018

Re-designate an area of land in the area of 47A Heavy Tree Road (Diamond Marsh Subdivision Stage 4) within the Municipal Planning Area of the City of St. John's from "Rural" to "Urban Development".

Further, Your Commissioner **recommends** that the City develop a robust policy framework for situations wherein there is residential development adjacent and/or in close proximity to existing agricultural operations/zones. As noted previously, this is as important for active agricultural zones as for those lying fallow, but which could be activated at any time.

Respectfully submitted this  $13^{\text{th}}$  day of November 2019

Marie & Ryan

Marie. E Ryan, Commissioner

# **APPENDIX "A" - Written Submissions**

## Lindsay Lyghtle Brushett

From:

CityClerk

Sent:

Monday, October 21, 2019 10:38 AM

To:

CityClerk

Cc:

Andrea Roberts; Ann-Marie Cashin; Ashley Murray; Dave Wadden; Gerard Doran; Jason

Sinyard; Karen Chafe; Ken O'Brien; Lindsay Lyghtle Brushett; Planning

Subject:

RE: Objection to the Rezoning of 47AHeavy Tree Road

Good Morning

We thank you for your feedback and advise that your comments have been referred to the City's Department of Planning, Engineering and Regulatory Services.

All submissions will be presented to Council prior to a final decision being reached on this application.

Elaine Henley

Elaine Henley City Clerk t. 576-8202 c. 691-0451

----Original Message----

From:

Sent: Friday, October 18, 2019 5:19 PM To: CityClerk < cityClerk@stjohns.ca>

Subject: Objection to the Rezoning of 47AHeavy Tree Road

Submission #1

Hi,

I would like to formally object to the proposed rezoning of 47 A Heavy Tree Road into phase 4 of Diamond Marsh Subdivision. After receiving an estimate on the cost of these proposed semi detached dwellings, I feel that it will negatively impact the resale value of my home as well as the overall value of the neighborhood. The estimated cost is of these semi detached dwelling is significantly lower than the cost of my home and the homes in the first phase of this subdivision.

I inquired about the cost of these dwellings a couple of weeks ago, but have only now heard back. I am aware that I only have until Monday, October 21 to contest. Is this email sufficient or does something need to be delivered in person?

Regards,

Sent from my iPhone

## **Lindsay Lyghtle Brushett**

From:

CityClerk

Sent:

Monday, October 21, 2019 10:40 AM

To:

CityClerk

Cc:

Wally Collins; Andrea Roberts; Ann-Marie Cashin; Ashley Murray; Dave Wadden; Gerard Doran; Jason Sinyard; Karen Chafe; Ken O'Brien; Lindsay Lyghtle Brushett; Planning

Subject:

RE: 47A Heavy Tree Rd

### Good Morning

We thank you for your feedback and advise that your concerns have been forwarded to the City's Department of Planning, Engineering and Regulatory Services.

All submissions will be presented to Council for consideration prior to a final decision being reached on this application.

### Elaine Henley.

Elaine Henley City Clerk t. 576-8202 c. 691-0451

From:

Sent: Sunday, October 20, 2019 10:11 PM

To: CityClerk <cityclerk@stjohns.ca> Cc: Wally Collins <wcollins@stjohns.ca>

Subject: 47A Heavy Tree Rd

Submission #2.

### To whom it may concern

I am writing this letter to express my concerns over the proposed rezoning of 47A Heavy Tree Rd to develop 32 semi detached dwellings. I believe this development will negatively impact the existing residents of Heavy Tree Rd and that the application should be rejected.

The reasons I oppose this rezoning are as follows:

This is a wooded lot in area that has a history of flooding. The developments of Southland's, and most recently Diamond Marsh, have exasperated this problem and have put increased strain on an already vulnerable area. With these most recent developments, flooding has become a frequent concerns for residents of Heavy Tree Rd. Proper infrastructure has been installed to compensate for all the changes to and loss of natural drainage of this area. For this reason steps should be taken to protect this area and combat this problem, not make it worse.

Poorly Located.

This property is adjacent to the Ag Zone and if developed would be sandwiched between single family homes (R1) and the sparcely developed Ag Zone. It seems to not FIT this area and would be better suited elsewhere.

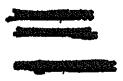
#### Traffic.

As a resident of Heavy Tree Rd I am also concerned with the continued expansion of Diamond Marsh. Would this expansion led to a second entry to Diamond Marsh with Heavy Tree Rd becoming the new access point? Heavy Tree Rd is a rural Rd that has already seen increased traffic in the last several years. This small winding rural road is not equipped to handle an additional increase in traffic.

In conclusion, it is my opinion that this rezoning and development would negatively impact this neighborhood. This wooded lot helps to improve drainage and reduce flooding and acts as a buffer to the urban sprawl. The addition 32 semi detached dwellings and their associated vehicles would also increase traffic on ruralstreets that are already seeing a rise in use.

I ask council to consider these concerns when making their decision.

Respectfully,



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## Lindsay Lyghtle Brushett

From:

CityClerk

Sent:

Monday, October 21, 2019 10:42 AM

To:

CityClerk

Cc;

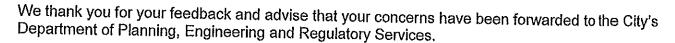
Andrea Roberts; Ann-Marie Cashin; Ashley Murray; Dave Wadden; Gerard Doran; Jason

Sinyard; Karen Chafe; Ken O'Brien; Lindsay Lyghtle Brushett; Planning

Subject:

RE: 47A Heavy Tree Road

#### Good Afternoon



All submissions will be presented to Council for consideration prior to a final decision being reached on this application.

#### Elaine Henley

Elaine Henley City Clerk t. 576-8202 c. 691-0451

From:

Sent: Monday, October 21, 2019 9:15 AM

To: CityClerk <cityclerk@stjohns.ca> Subject: 47A Heavy Tree Road

Good Afternoon,

Submission #3

I have a few concerns regarding the rezoning of 47A Heavy Tree Road (Diamond Marsh Subdivision). Properties in the subdivision were and are being sold in the area to residents without any mention of additional dwellings in the area outlined in the rezoning notification. The advertisement platforms in which Diamond Marsh Subdivision utilize boasts this subdivision as an area with minimal traffic, single family homes, nature and greenbelt lots. The addition of 32 semi-detached dwellings will increase the traffic in this area substantially. The addition of 32 semi-detached dwellings could realistically increase traffic in this area by 15 to 20%. The original plan, as I was told during the purchase process, was limiting the number of multiple family residents as they wanted to maintain the quiet appeal of the subdivision. The addition of 32 semi-detached units contradicts one of the main attraction points used by Fairview Investments for Diamond Marsh. The lack of public transportation in the area implies that residents of these proposed dwellings will rely on private transportation.

The greenbelt lots that are boasted by Diamond Marsh Subdivision will be reduced by 10-15% with the proposed rezoning. This is a substantial reduction of green belt lots and the development of this rural land will

impact the aura that nature provides Diamond Marsh Subdivision. The greenbelt lots provide the subdivision with the abundance of nature that is promoted and attractive to local residents. The area in which the construction is proposed is a large green space in which provides the subdivision with the nature that is promoted to residents. The lose of this green space contradicts one of the principal aspects of the subdivision.

Regards,



Disclaimer: This email may contain confidential and/or privileged information intended only for the individual(s) addressed in the message. If you are not the intended recipient, any other distribution, copying, or disclosure is strictly prohibited. If you have received this email in error, please notify me immediately by return email and delete the original message.

## **Lindsay Lyghtle Brushett**

From:

CityClerk

Sent:

Tuesday, October 22, 2019 4:10 PM

To:

CityClerk

Cc:

Andrea Roberts; Ann-Marie Cashin; Ashley Murray; Dave Wadden; Gerard Doran; Jason

Sinyard; Karen Chafe; Ken O'Brien; Lindsay Lyghtle Brushett; Planning

Subject:

RE: 47A Heavy Tree Rd.

#### Good Afternoon

We thank you for your feedback and advise that your concerns have been referred to the City's Department of Planning, Engineering and Regulatory Services.

All submissions will be presented to Council for consideration prior to a final decision being reached on this application.

Elaine Henley

Elaine Henley City Clerk t. 576-8202 c. 691-0451

----Original Message----

From:

Sent: Tuesday, October 22, 2019 1:08 PM

To: CityClerk <cityclerk@stjohns.ca>

Subject: 47A Heavy Tree Rd.

To Whom It May Concern,

Submission #4.

We are responding to mail we have just received for application to change 47A from low residential to medium for purposes of development. We wish to advise the city and council that we are apposed to the idea of allowing this change.

The area in which this proposed development is encompasses over several acres of all of tree and marshy land. Clearing this land will likely increase flooding in the area and affect my home, As well as other residential owners, in an area which already has significant flooding at times of heavy storms and rain falls? Heavy tree rd falls into the designated wet land development area known for flooding. The study provided to the council previously for other cases for development addresses how increase development without leaving areas to absorb excess water will cause flooding. This is addressed in an updated flood risk map for Waterford River. We are not opposed to "rural development" in this area, we are only concerned for our homes being affected by adding additional development to the mass development already existing without allowing for climate and environment issues.

Can You please take into consideration the homes that will be affected with the increase development in this area. We thank you for your time and wait your response.

Thank you

## **DECISION/DIRECTION NOTE**

Title: Oversized Accessory Building in the Watershed

INT1900121

4 Venton Place, Town of Paradise

Date Prepared: November 20, 2019

Report To: His Worship the Mayor and Members of Council

Councillor and Role: Councillor Maggie Burton, Planning & Development Lead

Ward: Town of Paradise

#### **Decision/Direction Required:**

To reject the application for an oversized Accessory Building in the Watershed, approve a requirement to reduce the floor area, and approval for a Newfoundland Power Pole.

### Discussion - Background and Current Status:

A request was submitted by the Town of Paradise to consider an application for an accessory building 55.7m², at 4 Venton Place, which is located within the Watershed.

The City of St. John's and Paradise Watershed Agreement states that a new accessory building may be permitted by the Town, subject to a maximum floor area of forty-five (45) square metres or a maximum lot coverage of seven (7) percent, whichever is less, and a maximum height of four (4) metres. The Town issued a permit in error for an accessory building 66.9m² in floor area, the final constructed building has a floor area of 55.7m², both which exceed the maximum permitted in the Agreement.

The applicant has also requested that an NL Power pole be installed to service the accessory building.

## **Key Considerations/Implications:**

- 1. Budget/Financial Implications: Not Applicable.
- 2. Partners or Other Stakeholders: Town Paradise
- 3. Alignment with Strategic Directions/Adopted Plans: Not Applicable.
- Legal or Policy Implications:
   St. John's and Paradise Watershed Agreement
- 5. Privacy Implications: Not Applicable.



- 6. Engagement and Communications Considerations: Not Applicable.
- 7. Human Resource Implications: Not Applicable.
- 8. Procurement Implications: Not Applicable.
- 9. Information Technology Implications: Not Applicable.
- 10. Other Implications: Not Applicable.

#### Recommendation:

It is recommended that Council:

- 1. Reject the 55.9m<sup>2</sup> accessory building as constructed;
- 2. Approve the requirement that the Town instruct the applicant to reduce the size of the building of no more than 45m<sup>2</sup> as per the agreement;
- 3. Approve the installation of a Newfoundland Power utility pole upon the confirmation of the reduction in size.

## Prepared by/Signature:

Andrea Roberts, Development Officer

Signature:

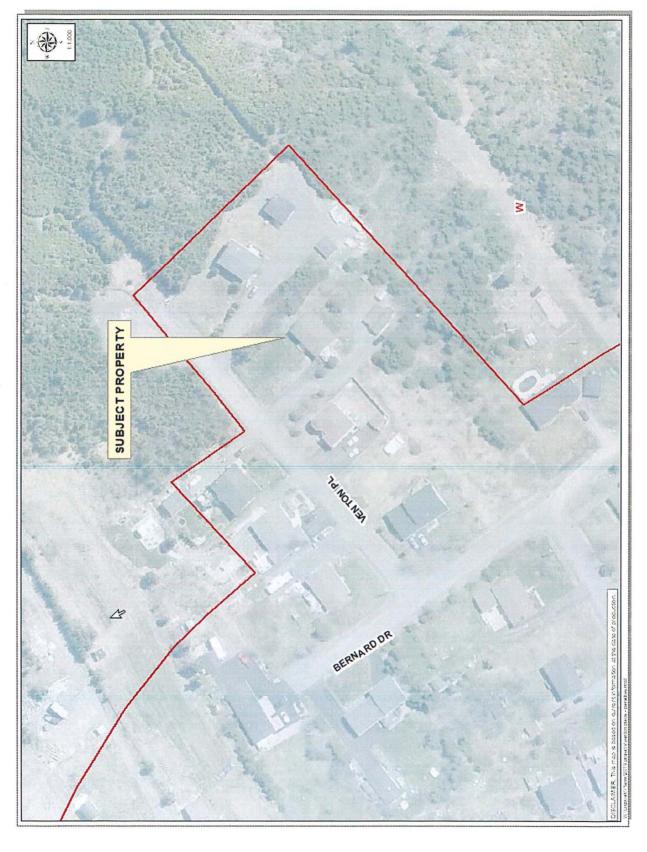
Approved by/Signature:

Jason Sinyard, P. Eng, MBA, Deputy City Manager-

Planning, Engineering & Regulatory Services

Signature:

Attachments: Map



### DEVELOPMENT PERMITS LIST DEPARTMENT OF PLANNING, ENGINEERING AND REGULATORY SERVICES FOR THE PERIOD OF November 14, 2019 TO November 20, 2019

Code	Applicant	Application	Location	Ward	Development Officer's Decision	Date
RES		Subdivide rear lot to consolidate with 5 Little Street	101 Hoyles Avenue	4	Approved	19-11-15
RES	Pinnacle Engineering (2018) Limited	Temporary Site Trailer	2 Frampton Avenue	1	Approved	19-11-14
СОМ		Home Office for admin of Senior Care plan	66 Mark Nichols Place	5	Approved	19-11-20

RES COM AG OT	lassification: - Residential - Commercial - Agriculture - Other	INST IND	- Institutional - Industrial

Gerard Doran
Development
Supervisor
Planning, Engineering
and Regulatory
Services

\*\* This list is issued for information purposes only. Applicants have been advised in writing of the Development Officer's decision and of their right to appeal any decision to the St. John's Local Board of Appeal.

## **Permits List**

## **Council's November 25, 2019 Regular Meeting**

Permits Issued: 2019/11/14 to 2019/11/20

## **BUILDING PERMITS ISSUED**

### Residential

Location	Permit Type	Structure Type
1 Top Battery Rd	Extension	Single Detached Dwelling
1 Top Battery Rd	Renovations	Single Detached Dwelling
10 Stanford Pl	New Construction	Single Detached Dwelling
12 Pluto St	Change of Occupancy/Renovations	Subsidiary Apartment
143 Old Petty Harbour Rd	Accessory Building	Accessory Building
187 Craigmillar Ave	Deck	Patio Deck
19 Parliament St	Renovations	Single Detached Dwelling
2 Banff Pl	Renovations	Single Detached Dwelling
20 Cessna St	Accessory Building	Accessory Building
25 Rosalind St	New Construction	Single Detached w/ apt.
27 Clearview St	Accessory Building	Accessory Building
29 Paton St	Accessory Building	Accessory Building
3 Dover Pl	New Construction	Single Detached w/ apt.
35 Cottonwood Cres	Site Work	Single Detached Dwelling
35 Dunkerry Cres	New Construction	Single Detached Dwelling
39 Spencer St	Renovations	Townhousing
40 Craigmillar Ave	Accessory Building	Accessory Building
48 Quebec St	Renovations	Single Detached Dwelling
50 Bonaventure Ave	Accessory Building	Accessory Building
664 Southside Rd	Renovations	Single Detached Dwelling
81 Oxen Pond Rd	Accessory Building	Accessory Building
9 Frampton Ave	New Construction	Single Detached Dwelling
		This Week:

## Commercial

Location	Permit Type	Structure Type
180 Portugal Cove Rd	Renovations	Hotel
2 Frampton Ave	Accessory Building	Accessory Building
225 Logy Bay Rd	Site Work	Service Shop
226 Water St	Renovations	Bank

\$1,878,278.89

25 Kenmount Rd Change of

Occupancy/Renovations

Office

284 Water StRenovationsMixed Use286 Torbay RdChange of OccupancyRetail Store335-337 Duckworth StRenovationsMixed Use

515 Kenmount Rd Accessory Building Accessory Building

This Week: \$278,682.00

**Government/Institutional** 

**Location Permit Type Structure Type** 

This Week: \$0.00

**Industrial** 

**Location Permit Type Structure Type** 

This Week: \$0.00

**Demolition** 

**Location Permit Type Structure Type** 

21 Anthony Ave Demolition Single Detached w/ apt.

This Week: \$14,900.00

\$8,000.00

This Week's Total: \$2,171,860.89

REPAIR PERMITS ISSUED:

#### **NO REJECTIONS**

YEAR TO DATE COMPARISONS				
November 25, 2019				
ТҮРЕ	2018	2019	% Variance (+/-)	
Residential	\$70,799,193.00	\$45,482,283.52	-36	
Commercial	\$260,846,328.00	\$160,745,058.16	-38	
Government/Institutional	\$12,713,470.00	\$2,824,650.00	-78	
Industrial	\$5,000.00	\$1,812,266.07	36145	
Repairs	\$2,560,805.00	\$2,279,933.50	-22	
<b>ΓΟΤΑL</b> \$346,924,796.00 \$213,144,191.25 -39				
Housing Units (1 & 2 Family	139	115		

Dwelling)		
Respectfully Submitted,		
Jason Sinyard, P.Eng., MBA		
Deputy City Manager		
Planning, Engineering and Regulatory Services		

## Weekly Payment Vouchers For The Week Ending November 20, 2019

## **Payroll**

 Public Works
 \$ 1,155,331.01

 Bi-Weekly Casual
 \$ 35,628.78

 Accounts Payable
 \$ 3,254,131.35

Total: \$ 4,445,091.14

ST. J@HN'S

DEPARTMENT OF FINANCE
CITY OF ST. JOHN'S PO BOX 908 ST. JOHN'S NL CANADA A1C 5M2 WWW.STJOHNS.CA

NAME	DESCRIPTION	AMOUNT
AMCS GROUP	WINDSHIELD STICKER TAGS	5,694.38
AMERICAN WATER WORKS ASSOC.	SUBSCRIPTION RENEWAL	1,168.19
BORN AVIATION PRODUCTS INC.	PROMOTIONAL ITEMS	199.82
VICTOR CANADA	HEALTH PREMIUMS	386.98
BELL MOBILITY INC.	CELLULAR PHONE USAGE	87.11
CARA LEWIS	DJ SERVICES	300.00
DANIELLE KNUSTGRAICHEN	PERFORMANCE FEE	1,725.00
CITY OF ST. JOHN'S	REPLENISH PETTY CASH	198.59
SEB ELECTRICAL LTD.	PROFESSIONAL SERVICES	14,145.00
EASTERN HEALTH	AMBULANCE SERVICES	115.00
NEWFOUNDLAND EXCHEQUER ACCOUNT	FILING FEE	100.00
EASTERN FARMERS CO-OP SOCIETY	DUCK FOOD	267.00
ROYAL CANADIAN LEGION NEWFOUNDLAND & LAB. COMMA	ND WREATH	158.96
NL ENGLISH SCHOOL DISTRICT	SCHOOL RENTALS	8,280.00
WM L CHAFE & SON LTD.	PROTECTIVE CLOTHING	115.00
WHITES POOL & SPAS LTD o/a Clearwater Pools	POOL SUPPLIES	2,504.39
TIM HORTON'S STORE - HARVEY RD	REFRESHMENTS	1,092.50
CROCKER'S COLLISION SERVICES	PROFESSIONAL SERVICES	4,191.74
PAT'S PLANTS & GARDENS	PLANTS	2,550.00
TYCO INTEGRATED FIRE & SECURITY	SECURITY SERVICES	593.40
GFI COMPOSITES LIMITED	PROFESSIONAL SERVICES	1,150.00
UNIVERSAL HELICOPTERS NFLD. LTD.	PROFESSIONAL SERVICES	5,672.38
HICKEY'S TIMBER MART	BUILDING SUPPLIES	890.73
MITCHELL FARMS INC	MULCH	1,150.00
GOPHER SPORT	RECREATION SUPPLIES	195.20
ROCK SAFETY INDUSTRIAL LTD.	PROTECTIVE CLOTHING	11,138.84
WHOLESALE CLUB	SUPPLIES FOR RECREATION PROGRAM	227.56
BELL ALIANT	TELEPHONE SERVICES	1,099.05
ORNAMENTAL CONCRETE LTD.	CONCRETE/CEMENT	459.54
PITNEY BOWES OF CANADA LIMITED	OFFICE SUPPLIES	289.77
PRAXAIR PRODUCTS INC.	CARBON DIOXIDE	695.78
SAMEDAY WORLDWIDE	COURIER SERVICES	101.43
TORBAY ROAD ANIMAL HOSPITAL	PROFESSIONAL SERVICES	435.85
ABIGAIL BIRMINGHAM	REFUND APPLICATION FEE	150.00
PAULINE THOMAS	REFUND RECREATION PROGRAM	75.00
CYNTHIA PATTERSON	REFUND RECREATION PROGRAM	80.00
10225185 CANADA INC.	REFUND SECURITY DEPOSIT	3,500.00
THE BANK OF NOVA SCOTIA	REFUND OVERPAYMENT OF TAXES	945.73
DR. ESLIER AGUILAR	MEDICAL EXAMINATION FEE	20.00
MARY DALTON	PROFESSIONAL SERVICES	2,500.00
RCAP	LEASING OF OFFICE EQUIPMENT	363.64
MCINNES COOPER	PROFESSIONAL SERVICES	4,312.50
MORNEAU SHEPELL	PROFESSIONAL SERVICES	4,070.14
PROVINCIAL INVESTMENTS INC.	COURIER SERVICES	445.54
HANN CONSTRUCTION	REFUND SECURITY DEPOSIT	1,000.00
		.,500.00

NAME	DESCRIPTION	AMOUNT
VALERIE PIKE	REFUND SECURITY DEPOSIT	50.00
PRETTY SAFE ENTERPRISES	TRAINING PROGRAM	172.50
THE EQUIPMENT SPECIALIST INC.	REPAIR PARTS	8,368.31
RECEIVER GENERAL FOR CANADA	PARKING AGREEMENT BGIS	1,335.81
D & S VACUUM TRUCK SERVICES LTD.	PROFESSIONAL SERVICES	402.50
NOSEWORTHY, WANDA	CLOTHING ALLOWANCE	125.00
FER-PAL CONSTRUCTION LTD.	PROGRESS PAYMENT	928,613.68
ST. JOHN'S TRANSPORTATION COMMISSION	CHARTER SERVICES	5,029.50
TOROMONT CAT	PROFESSIONAL SERVICES	40,777.00
PIK-FAST EXPRESS INC.	BOTTLED WATER	17.63
CANSEL SURVEY EQUIPMENT INC.	OFFICE SUPPLIES	97.29
VOKEY'S JANITORIAL SERVICE	JANITORIAL SERVICES	568.10
THYSSENKRUPP ELEVATOR	ELEVATOR MAINTENANCE	372.44
NEWFOUNDLAND POWER	ELECTRICAL SERVICES	2,141.97
GFL ENVIRONMENTAL INC.	PROFESSIONAL SERVICES	63,484.90
MCLOUGHLAN SUPPLIES LTD.	ELECTRICAL SUPPLIES	1,460.58
INFINITY CONSTRUCTION	TOPSOIL	1,058.00
BARRY ROSS	PROFESSIONAL SERVICES	132.00
PERRY MATTHEWS TOWING INC.	PROFESSIONAL SERVICES	1,725.00
CIBC MELLON GLOBAL SECURITIES	EMPLOYEE DEDUCTIONS	6,028.81
ROGERS COMMUNICATIONS CANADA INC.	DATA & USAGE CHARGES	117.83
NEWFOUNDLAND POWER	ELECTRICAL SERVICES	28,779.89
PARTS FOR TRUCKS INC.	REPAIR PARTS	4,239.05
PUBLIC SERVICE CREDIT UNION	PAYROLL DEDUCTIONS	5,139.65
BRÉNNTAG CANADA INC	CHLORINE	4,228.79
ACKLANDS-GRAINGER	INDUSTRIAL SUPPLIES	1,096.02
ACTION CAR AND TRUCK ACCESSORIES	AUTO PARTS	160.98
ASHFORD SALES LTD.	REPAIR PARTS	178.08
B & B SALES LTD.	SANITARY SUPPLIES	447.35
MIGHTY WHITES LAUNDROMAT	LAUNDRY SERVICES	90.85
KELLOWAY CONSTRUCTION LIMITED	CLEANING SERVICES	18,975.00
RDM INDUSTRIAL LTD.	INDUSTRIAL SUPPLIES	369.68
ROBERT BAIRD EQUIPMENT LTD.	RENTAL OF EQUIPMENT	1,250.69
NEWFOUNDLAND EXCHEQUER ACCOUNT	ANNUAL OPERATING FEE	101.77
DF BARNES SERVICES LIMITED	PROFESSIONAL SERVICES	944.54
BATTLEFIELD EQUIPMENT RENTALS	RENTAL OF EQUIPMENT	962.55
TOWN OF CONCEPTION BAY SOUTH	GARBAGE COLLECTION	250.00
BELBIN'S GROCERY	CATERING SERVICES	520.48
SMS EQUIPMENT	REPAIR PARTS	1,257.16
HAROLD SNOW & SONS	HARDWARE SUPPLIES	1,396.11
CABOT PEST CONTROL	PEST CONTROL	1,018.90
BEST DISPENSERS LTD.	SANITARY SUPPLIES	397.90
	CHEMICALS	475.64
ROCKWATER PROFESSIONAL PRODUCT PRINT & SIGN SHOP	SIGNAGE	333.50
	PROTECTIVE CLOTHING	4,312.50
EC BOONE LTD.	FROTECTIVE CLOTHING	7,512.50

Page 2 of 6 62

NAME	DESCRIPTION	AMOUNT
MSC INDUSTRIAL SUPPLY ULC	REPAIR PARTS	1,475.31
TRACT CONSULTING INC	PROFESSIONAL SERVICES	10,446.62
FARRELL'S EXCAVATING LTD.	ROAD GRAVEL	13,182.02
PINNACLE OFFICE SOLUTIONS LTD	PHOTOCOPIES	47.12
WESTERN HYDRAULIC 2000 LTD	REPAIR PARTS	11,651.80
BDI CANADA INC	CHEMICALS	80.80
ATLANTIC TRAILER & EQUIPMENT	REPAIR PARTS	241.37
CABOT BUSINESS FORMS AND PROMOTIONS	LEASING OF OFFICE SPACE	16,834.56
CANADA POST CORPORATION	POSTAGE SERVICES	1,672.40
CANADIAN CORPS COMMISSIONAIRES	SECURITY SERVICES	12,334.22
AIR LIQUIDE CANADA INC.	CHEMICALS AND WELDING PRODUCTS	123.68
NEWFOUNDLAND GLASS & SERVICE	GLASS INSTALLATION	97.12
MAC TOOLS	TOOLS	2,163.83
KENT	BUILDING SUPPLIES	1,413.56
CBCL LIMITED	PROFESSIONAL SERVICES	14,195.31
PF COLLINS CUSTOMS BROKER LTD	DUTY AND TAXES	1,043.86
COLONIAL GARAGE & DIST. LTD.	AUTO PARTS	1,449.92
BUREAU VERITAS CANADA (2019) INC	WATER PURIFICATION SUPPLIES	149.50
JAT EXCAVATING INC.	RENTAL OF EQUIPMENT	22,229.50
JAMES G CRAWFORD LTD.	PLUMBING SUPPLIES	1,080.17
ENVIROSYSTEMS INC.	PROFESSIONAL SERVICES	3,038.79
NEWFOUND CABS	TRANSPORTATION SERVICES	277.10
FASTENAL CANADA	REPAIR PARTS	718.35
ATLANTIC RECREATION	AUTO PARTS	85.51
LONG & MCQUADE	REAL PROGRAM	392.00
CUMMINS CANADA ULC	REPAIR PARTS	660.84
CREDIT RECOVERY 2003 LIMITED	CREDIT COLLECTIONS	46.00
DICKS & COMPANY LIMITED	OFFICE SUPPLIES	1,664.87
MIC MAC FIRE & SAFETY SOURCE	SAFETY SUPPLIES	411.70
EAST COAST HYDRAULICS	REPAIR PARTS	69.81
CADILLAC SERVICES LTD.	REFUND SECURITY DEPOSIT	12,000.00
REEFER REPAIR SERVICES (2015) LIMITED	REPAIR PARTS	31,843.55
ATLANTIC HOSE & FITTINGS	RUBBER HOSE	145.45
DOMINION RECYCLING LTD.	PIPE	657.80
MUNICIPALITIES NEWFOUNDLAND AND LABRADOR	CONFERENCE FEE	1,900.00
RUSSEL METALS INC.	METALS	347.30
CANADIAN TIRE CORPMERCHANT DR.	MISCELLANEOUS SUPPLIES	105.68
CANADIAN TIRE CORPKELSEY DR.	MISCELLANEOUS SUPPLIES	413.85
EXECUTIVE COFFEE SERVICES LTD.	COFFEE SUPPLIES	160.45
HOME DEPOT OF CANADA INC.	BUILDING SUPPLIES	271.00
J & N EXCAVATING & CONTRACTING	REFUND SECURITY DEPOSIT	1,500.00
DOMINION STORE 935	MISCELLANEOUS SUPPLIES	106.05
OMB PARTS & INDUSTRIAL INC.	REPAIR PARTS	227.56
	AUTO PARTS/MAINTENANCE	488.60
FRESHWATER AUTO CENTRE LTD.	MISCELLANEOUS ITEMS	474.19
PRINCESS AUTO	IVIISCELLAINEOUS TTEIVIS	474.13

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DESCRIPTION	AMOUNT
EPAIR PARTS	1,428.40
ATELLITE PHONES	419.70
ENTAL OF VEHICLES	3,967.50
ROFESSIONAL SERVICES	3,081.99
ENCING MATERIALS	10,051.58
ROFESSIONAL SERVICES	5,922.50
EPAIR PARTS	1,523.69
MECHANICAL SUPPLIES	253.77
EPAIR PARTS	195.50
LECTRICAL SUPPLIES	569.73
EPAIR PARTS	5,641.84
ROFESSIONAL SERVICES	24,130.51
ROFESSIONAL SERVICES	3,427.90
1AT RENTALS	8,959.53
EPAIR PARTS	104.68
ENTAL OF EQUIPMENT	1,564.00
EPAIR PARTS	492.09
EPAIR PARTS	167.95
EPAIR PARTS	1,367.03
EPAIR PARTS	201.25
EFUND SECURITY DEPOSIT	500.00
ROFESSIONAL SERVICES	12,598.25
EPAIR PARTS	97.11
ROFESSIONAL SERVICES	42,143.76
LARM MONITORING	321.98
EPAIR PARTS	3,745.55
IEMBERSHIP RENEWAL	500.00
EPAIR PARTS	4,220.24
ROFESSIONAL SERVICES	36,259.51
LOTHING ALLOWANCE	342.69
IDUSTRIAL SUPPLIES	975.03
AINT & SUPPLIES	501.06
EPAIR PARTS	4,634.50
RÓFESSIONAL SERVICES	1,753.22
ADGES	17.25
ROFESSIONAL SERVICES	3,180.92
ARDWARE SUPPLIES	162.15
AFETY SUPPLIES	46.00
ROFESSIONAL SERVICES	32,521.51
ROFESSIONAL SERVICES	270.92
ARKING METER KEYS	12,348.55
EFUND SECURITY DEPOSIT	1,500.00
EPAIR PARTS	211.46
EPAIR PARTS	397.21
ROFESSIONAL SERVICES	3,952.16
	REPAIR PARTS ATELLITE PHONES RENTAL OF VEHICLES ROFESSIONAL SERVICES ENCING MATERIALS ROFESSIONAL SERVICES REPAIR PARTS RECHANICAL SUPPLIES REPAIR PARTS RECHANICAL SUPPLIES REPAIR PARTS RECHANICAL SUPPLIES REPAIR PARTS ROFESSIONAL SERVICES ROFESSIONAL SERVICES ROFESSIONAL SERVICES RAT RENTALS REPAIR PARTS RENTAL OF EQUIPMENT REPAIR PARTS ROFESSIONAL SERVICES RAM MONITORING REPAIR PARTS ROFESSIONAL SERVICES LARM MONITORING REPAIR PARTS ROFESSIONAL SERVICES LOTHING ALLOWANCE ROFESSIONAL SERVICES RARDWARE SUPPLIES ROFESSIONAL SERVICES RARING METER KEYS REPAIR PARTS REPAIR PARTS REPAIR PARTS REPAIR PARTS REPAIR PARTS REPAIR PARTS

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NAME	DESCRIPTION	AMOUNT
WAJAX INDUSTRIAL COMPONENTS	REPAIR PARTS	80.62
NU-WAY EQUIPMENT RENTALS	RENTAL OF EQUIPMENT	523.25
NEWFOUNDLAND DISTRIBUTORS LTD.	INDUSTRIAL SUPPLIES	628.47
TRC HYDRAULICS INC.	REPAIR PARTS	1,489.69
TOROMONT CAT	AUTO PARTS	6,358.39
NORTH ATLANTIC PETROLEUM	PETROLEUM PRODUCTS	63,272.24
PBA INDUSTRIAL SUPPLIES LTD.	INDUSTRIAL SUPPLIES	1,075.42
ORKIN CANADA	PEST CONTROL	479.57
ARIVA	PAPER PRODUCTS	220.06
GCR TIRE CENTRE	TIRES	6,193.16
THE HUB	CATERING SERVICES	1,932.00
RIDEOUT TOOL & MACHINE INC.	TOOLS	52.00
ROYAL FREIGHTLINER LTD	REPAIR PARTS	162.82
S & S SUPPLY LTD. CROSSTOWN RENTALS	REPAIR PARTS	2,302.07
SAUNDERS EQUIPMENT LIMITED	REPAIR PARTS	7,438.46
SANSOM EQUIPMENT LTD.	REPAIR PARTS	195.50
SMITH'S HOME CENTRE LIMITED	HARDWARE SUPPLIES	60.46
SUPERIOR OFFICE INTERIORS LTD.	OFFICE SUPPLIES	918.85
TRACTION DIV OF UAP	REPAIR PARTS	3,027.56
TULK'S GLASS & KEY SHOP LTD.	PROFESSIONAL SERVICES	456.42
URBAN CONTRACTING JJ WALSH LTD	PROPERTY REPAIRS	1,150.00
VERONICS INSTRUMENTS INC	PROFESSIONAL SERVICES	3,910.00
FJ WADDEN & SONS LTD.	SANITARY SUPPLIES	541.54
CANSEL	PROFESSIONAL SERVICES	510.29
WATERWORKS SUPPLIES DIV OF EMCO LTD	REPAIR PARTS	15,891.50
WEIRS CONSTRUCTION LTD.	STONE/ROAD GRAVEL	2,161.14
WESCO DISTRIBUTION CANADA INC.	REPAIR PARTS	10,028.54
WINDCO ENTERPRISES LTD.	FLAGS	12,149.66
LANCASTER HOUSE	TRAINING PROGRAM	239.20
SPARTAN FITNESS	RECREATION SUPPLIES	6,925.28
ATLANTIC PROVINCES ECONOMIC COUNCIL	CONFERENCE FEE	420.00
MELTWATER NEWS CANADA INC.	SOFTWARE RENEWAL	9,660.00
GOSS GILROY INC	PROFESSIONAL SERVICES	750.00
TODD ROBBINS SERVICES INC.	PROFESSIONAL SERVICES	5,451.00
GFL ENVIRONMENTAL INC.	PROFESSIONAL SERVICES	259.16
DYNAMIC SOUNDS MUSIC STUDIO INC.	REAL PROGRAM	3,229.24
BRIAN FINN	PERFORMANCE FEE	250.00
KIMBERLEY SNELGROVE	REFUND OVERPAYMENT OF TAXES	1,471.81
CLARITY CONFERENCING INC.	CONFERENCE CALLS	13.56
CRITCH, ROBERT	MILEAGE	248.66
RICK PRICE	MILEAGE	153.29
PERRY, MONA	CLOTHING ALLOWANCE	116.00
JASON PHILLIPS	MILEAGE	134.98
ROBYN DOBBIN	EMPLOYMENT RELATED EXPENSES	45.53
DAPHNE SULLIVAN	MILEAGE	348.27
DAPTINE SULLIVAIN	MILLOCK	540.27

NAME	DESCRIPTION	AMOUNT
CINDY MCGRATH	MILEAGE	19.71
NICOLE MURPHY	MILEAGE	59.24
HARVEY, MAUREEN	EMPLOYMENT RELATED EXPENSES	68.55
HILLIER, HEATHER	MILEAGE	27.61
TOBIN, JUDY	EMPLOYMENT RELATED EXPENSES	43.85
VANESSA PENNELL MERCER	MILEAGE	88.86
HANLON SERVICES	PROFESSIONAL SERVICES	115.00
EM PLASTIC	REPAIR PARTS	56.35
CWB NATIONAL LEASING	PROFESSIONAL SERVICES	1,100.71
VALLEN	REPAIR PARTS	373.64
PARSONS PAVING LTD.	PROFESSIONAL SERVICES	15,410.00
NEPTUNE SECURITY SERVICES INC.	SECURITY SERVICES	11,095.20
INTERNATIONAL NAME PLATE SUPPLIES LTD.	SIGNAGE	4,224.18
KENMOUNT ROAD ANIMAL HOSPITAL	PROFESSIONAL SERVICES	539.99
BLUE ICE DOCS INC	PROFESSIONAL SERVICES	172.50
SMITH STOCKLEY LTD.	PLUMBING SUPPLIES	1,083.19
TONYA KNOPP	EMPLOYMENT RELATED EXPENSES	45.12
GFL ENVIRONMENTAL INC.	PROFESSIONAL SERVICES	22,785.95
GENTARA REAL ESTATE LP	LEASE OF OFFICE SPACE	18,661.05
DEXTER CONSTRUCTION	PROGRESS PAYMENT	1,015,417.09
REDWOOD CONSTRUCTION LIMITED	PROGRESS PAYMENT	248,771.59
INFINITY CONSTRUCTION	PROGRESS PAYMENT	110,607.35
	1	TOTAL: \$ 3,254,131.35

## DEPARTMENTAL APPROVAL REQUEST - REQUEST FOR PROPOSALS (RFP)

Bid #	2019215				
Commodity	Leased Loader Contract				
Department	Public Works- Roads				
Budget Code	3231-52626				
Source of Funding	<b>✓</b> Operating Cap	oital		Multiyear Capital	
Purpose	To provide leased loaders with full maintenance support to the City of St. John's for winter snow clearing operations.				
Proposals Submitted by	Vendor Name				
	(1)Brandt Tractor LT (2) Reefer Repair,				
	(3)Toromont Industrial (4)Toromont Industrial 2,				
	(5)SMS Equipment				
Expected Value	As above Value shown is an estimate only for a 7 year period.  The City does not guarantee to buy any specific quantities or dollar value.				
<b>Contract Duration</b>					
Recommendation	It is recommended to award this RFP to <u>Group1(Toromont),Group2(Brandt),Group3(Brandt)</u> in the amount of \$7,868,140.56based on an evaluation of the proposals by the City's evaluation team as per the Public Procurement Act.				
Proposals Obtained by	Sherry Kieley				
Manager or Designate	Jessica Foley Digitally signed by Jess	sica Foley 8:17 -03'30'	Date	2019/11/19	
Deputy City Manager or Designate			Date		

- In cases where the procurement value is \$100,000 or above Council approval is required. The entire procurement value must be calculated to determine this threshold including any possible contract extensions.
- Where departments have used an RFP to purchase commodities, they are responsible to send the information to Council for approval by using this form.
- A purchase order will not be created until all documentation, including Council approval, has been provided with an approved requisition.



## **LEASED LOADER 2019215**

GROUP 1	
TOROMONT	\$ 3,798,446.40
	-
GROUP 2	
BRANDT	\$ 3,112,796.40
GROUP 3	
BRANDT	\$ 956,897.76

\$ 7,868,140.56 CONTRACT VALUE

## **DECISION/DIRECTION NOTE**

**Title:** Council Meetings – Christmas Schedule

**Date Prepared:** November 20, 2019

Report To: Regular Meeting of Council

Councillor and Role: Mayor Danny Breen, Governance & Strategic Directions

Ward: N/A

### **Decision/Direction Required:**

Seeking approval to suspend meetings of Council for a two-week period beginning Friday, December 20, 2019 and resuming Monday, January 6, 2020.

### **Discussion – Background and Current Status:**

Section 39(1) of th City of St. John's Act states as follows:

There is to be a meeting of the council for the consideration of the general business of the city at least once a week, except during the months of July and August.

Traditionally, Council has also approved the suspension of meetings from the week before Christmas, typically the third week in December, to the second week in January. Each year a motion is made to this effect.

The meeting schedule would be as follows:

Meeting	Last Meeting – 2019	First Meeting – 2020
Regular Meeting Committee of the Whole	Monday, Dec. 16, 2019 Wednesday, Dec.11, 2019	Monday, Jan. 6, 2020 Wednesday, Jan. 8, 2020

#### **Key Considerations/Implications:**

- 1. Budget/Financial Implications: N/A
- 2. Partners or Other Stakeholders:
  - Council and Staff
  - General Public



- 3. Alignment with Strategic Directions/Adopted Plans: N/A
- 4. Legal or Policy Implications: N/A
- 5. Privacy Implications: N/A
- 6. Engagement and Communications Considerations:
  - Communicate to the general public the revised schedule
- 7. Human Resource Implications: N/A
- 8. Procurement Implications: N/A
- 9. Information Technology Implications: N/A
- 10. Other Implications: N/A

#### **Recommendation:**

That Council approve the suspension of the Regular and Committee of the Whole meetings for a two-week period beginning Friday, December 20, 2019 and resuming Monday, January 6, 2020.

Prepared and Approved by: Elaine Henley, City Clerk

Attachments: N/A

# DECISION/DIRECTION NOTE - Regular Meeting

Title: Quit Claim Deed – City claimed land in front of

1194B Portugal Cove Road

Date Prepared: November 20, 2019

Report To: His Worship the Mayor and Members of Council

Councillor and Role: N/A

Ward: N/A

### **Decision/Direction Required:**

To approve the quit claim for land claimed by the City in front of 1194B Portugal Cove Road, located in the Town of Portugal Cove-St. Philips.

### **Discussion – Background and Current Status:**

The owners of 1194B Portugal Cove Road have approached the City requesting to purchase the parcel of City claimed land between their property and Portugal Cove Road. We have investigated title to this property and are unable to locate any title documentation. However, the City appears to be claiming this property as it is adjacent to the Windsor Lake Watershed. In light of the lack of clear title, the City is unable to sell this land, but we are able to quit claim any interest we may have in this property. The Legal Department has inquired with both the Town of Portugal Cove-St. Philips and the Province to determine if they have any claim over this land, both have advised that they do not.

This request has been circulated amongst the appropriate City Departments, with no objections to the quit claim noted. Staff have determined that this parcel of land is not located within the watershed.

The cost of the Quit Claim Deed would be \$150 plus HST. The owners of 1194B Portugal Cove-St. Philips are responsible for providing a survey satisfactory to the City.

### **Key Considerations/Implications:**

- 1. Budget/Financial Implications:
  - a. The City would receive \$150.00 + HST for the preparation of the Quit Claim Deed.
- 2. Partners or Other Stakeholders: N/A
- 3. Alignment with Strategic Directions/Adopted Plans:
  - a. An Effective City



- 4. Legal or Policy Implications:
  - a. Quit Claim Deed will have to be prepared. Purchasers to provide survey at their own expense.
- 5. Privacy Implications: N/A
- 6. Engagement and Communications Considerations: N/A
- 7. Human Resource Implications: N/A
- 8. Procurement Implications: N/A
- 9. Information Technology Implications: N/A
- 10. Other Implications: N/A

### **Recommendation:**

It is recommended that Council approve the quit claim of the strip of land at the front of 1194B Portugal Cove Road, as shown in red on the diagram below.

Prepared by/Date: Andrew Woodland – November 20, 2019 Reviewed by/Date: Cheryl Mullett – November 20, 2019

Approved by/Date:

### **Attachments:**



# **DECISION/DIRECTION NOTE**

Title: NRFP #2019216

H.G. R. Mews Community Centre Replacement

**Date Prepared:** November 21, 2019

**Report To:** His Worship the Mayor and Members of Council

**Councillor and Role:** Councillor Ian Froude – Public Works & Sustainability

Councillor Jamie Korab – Ward Representative

Ward: 3

### **Decision/Direction Required:**

To approve award of architectural and engineering consulting services to Lat49 Architecture Inc.

### **Discussion – Background and Current Status:**

In response to the Negotiable Request for Proposals (NRFP) call for architectural and engineering consulting services, the following firms submitted proposals:

- 1. Lat49 Architecture Inc.
- 2. Stantec Consulting Ltd.
- 3. R.V. Anderson Associates Limited
- 4. SNC Lavalin Inc.
- 5. Wood Environment & Infrastructure Solutions
- 6. Fougere Menchenton Architecture Inc.
- 7. Gibbons Snow Architecture

All proposals received were reviewed and evaluated by an internal steering committee. The highest scoring proposal was submitted by Lat49 Architecture Inc. in the amount of \$2,229,919.00 HST included.

### **Key Considerations/Implications:**

- 1. Budget/Financial Implications: Funding for this portion of the project has been secured through the Gas Tax Fund.
- Partners or Other Stakeholders: Federal Government – Infrastructure



# H.G. R. Mews Community Centre Replacement RFP #2019216

- Alignment with Strategic Directions/Adopted Plans:
   A Sustainable City, A Sustainable City and An Effective City
- 4. Legal or Policy Implications: Not Applicable
- 5. Privacy Implications: Not Applicable
- 6. Engagement and Communications Considerations:

An engagement and communication plan have already been initiated for this project. Several public information sessions have been held to obtain community feedback on programming and location. Further stakeholder engagement is planned for the project and Facility Engineering will work with Engagement and Communications to ensure information regarding the project is being disseminated to the community in a timely fashion.

7. Human Resource Implications:
No additional resources are required to undertake this work.

### 8. Procurement Implications:

All bidders will be provided with a formal letter advising whether they were successful or unsuccessful. If unsuccessful bidders have questions pertaining to the evaluation process, a separate meeting will be held to address the results of the Negotiable RFP relative to their submission.

- Information Technology Implications: Not Applicable
- 10. Other Implications: Not Applicable

### Recommendation:

It is recommended that Council approve award of the Negotiable RFP #2019216 H.G.R. Mews Community Centre Replacement to Lat49 Architecture Inc. in the amount of \$2,229,919.00 HST included.

## Prepared by/Date:

\_\_\_\_\_

Tonya Knopp, P. Eng. Manager – Facility Engineering – November 21, 2019

## Reviewed by/Date:

\_\_\_\_\_

Scott Winsor, P. Eng. Director of Engineering – November 21, 2019

## Approved by/Date:

Jason Sinyard, P. Eng., MBA DCM – PERS – November 21, 2019

Attachments: N/A

# **DECISION/DIRECTION NOTE**

Title: Iceberg Alley Performance Tent - 3 Year Approval

Date Prepared: October 7, 2019

Report To: Committee of the Whole

Councillor and Role: Councillor Hope Jamieson – Special Event Advisory Committee

Ward: N/A

### **Decision/Direction Required:**

Council provide approval for the requested event dates, subject to adherence to conditions set out by the Special Events Advisory Committee in the months to come as we work through this application.

### **Discussion – Background and Current Status:**

Brigus Production Company, operators of Iceberg Alley Performance Tent, is seeking threeyear event approval for the years 2020 up to and including 2022.

### Tent Setup

- Royal Canadian Legion parking lot in Pleasantville;
- Setup would start following Regatta Day;
- Tear down would occur immediately following the Festival and take approximately two (2) weeks to complete.

### **Proposed Concert Dates**

2020	Wednesday, September 9 – Saturday, September 19
2021	Wednesday, September 8 – Saturday, September 18
2022	Wednesday September 14 – Saturday, September 24

This approval is for date/time/location only. Approval for the tent and accompanying structure(s) is subject to inspection and review of certifications. This will come as part of the Special Event Advisory Committee review and event permit issue.

### **Key Considerations/Implications:**

1. Budget/Financial Implications: N/A



- 2. Partners or Other Stakeholders: N/A
- 3. Alignment with Strategic Directions/Adopted Plans: N/A
- 4. Legal or Policy Implications: N/A
- 5. Privacy Implications: N/A
- 6. Engagement and Communications Considerations: N/A
- 7. Human Resource Implications: N/A
- 8. Procurement Implications: N/A
- 9. Information Technology Implications: N/A
- 10. Other Implications:

### Recommendation:

Council provide approval for the requested event dates, subject to adherence to conditions set out by the Special Events Advisory Committee in the months to come as we work through this application.

The above noted events are subject to the conditions set out by the Special Events Advisory Committee.

### Prepared by/Date:

Jennifer Langmead Special Projects Coordinator October 7, 2019

### Reviewed and Approved by/Date:

Tanya Haywood Deputy City Manager, Community Services October 7, 2019

### **Attachments:**

- 1. Brigus Production Company Request
- 2. Noise Readings & Complaints 2017 to 2019



# **Objective**

The Iceberg Alley Performance Tent is seeking a three-year approval from the city of St. Johns for the years 2020 up to and including 2022. The Brigus Production Company (organizers of IAPT) work closely with artists agents and other North American festivals in order to route artists from one festival to another. Routing your festival with others decrease the guarantee or rate that artists command as well as open up your festival to artists who would otherwise skip the market (St. John's). Music Festivals around the world book their acts 2 to 3 years in advance. This allows the festival to announce and go on sale early in the calendar year with the entire line up announced. The consumer then has much more time as well as options for buying tickets.

### Here are some examples of consumer options for IAPT 2020

- 3 pack ticket options. Pick 3 shows and receive discounts
- 5 pack ticket options. Pick 5 shows and receive discounts and perks
- **Full festival Pass**
- Layaway option for tickets. Consumers can pay a deposit then monthly payment.



# Residential concerns

The Brigus Production Company realize that our event as well as other local festivals are held in residential areas. Our event adheres to the City of St. Johns noise bylaws. All sound amplification is ceased by 11 pm each night with no applications for extension and our sound pressure measurements are below The City's maximum allowable. Please see the below table of nightly measurements from sept  $11-21\ 2019$ 

Date	Day	Time	Band	Decibel Reading	
11-Sep	Wednesday	808pm	Monster Truck	91.20	
11-Sep	Wednesday	942pm	Glorious Sons	87.20	
12-Sep	Thursday	819pm	Weaves	86.00	
12-Sep	Thursday	944pm	Metric	90.60	
13-Sep	Friday	821pm	Matt Mays	85.20	
13-Sep	Friday	938pm	Dawes	85.10	
14-Sep	Saturday	943pm	Alan Doyle	81.40	
15-Sep	Sunday	939pm	Waterboys	87.00	
16-Sep	Monday	808pm	Sister Hazel	86.20	
16-Sep	Monday	958pm	Everclear	85.40	
17-Sep	Tuesday	752pm	Matt Anderson	88.80	
17-Sep	Tuesday	948pm	Colin James	85.70	
18-Sep	Wednesday	817pm	Haywire	83.50	
18-Sep	Wednesday	945pm	Bret Michaels	89.30	
19-Sep	Thursday	928pm	Tim Hicks	86.10	
20-Sep	Friday	1010pm	Our Lady Peace	87.10	
21-Sep	Saturday	653pm	David Wilcox	82.00	
21-Sep	Saturday	759pm	Kim Mitchell	85.90	
Sep 21	Saturday	944pm	Loverboy	86.40	

# Residential concerns

Since our first year in 2107 The Brigus production company has had an agreement with residents directly impacted by the festival. The condominium committee for Augusta Court have been offered two tickets per condo for each night of the festival. For this year's festival over 55% of residents availed of the offer. Please see the document on the next slide.





# Residential concerns

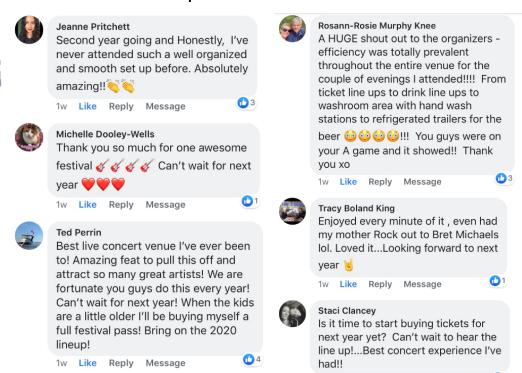
AUGUS	AUGUSTA COURT											
#	Name	Wed	Thurs	Fri	Sat	Sun	Mon	Tues	Wed	Thurs	Fri	Sat
1	Unit 1											
2	Unit 2	2						2		1	2	1
3	Unit 3	2			2						2	
4	Unit 4											
5	Unit 5											
6	Unit 6											
7	Unit 7	2	2									
8	Unit 8			1				2				
9	Unit 9	1				2						2
10	Unit 10											
11	Unit 11											
12	Unit 12											
13	Unit 13	2			2	2			1	2		
14	Unit 14											
15	Unit 15											
16	Unit 16											2
17	Unit 17	2					2					
18	Unit 18								1			
19	Unit 19			2								
20	Unit 20			2	2	2			2			2
21	Unit 21		2					2				
22	Unit 22							2			2	
23	Unit 23						1	2	2		2	
24	Unit 24			2	2					1		1
25	Unit 25											
26	Unit 26											
27	Unit 27			1			1	1	2		2	1
28	Unit 28											
29	Unit 29											
30	Unit 30											
31	Unit 31											
32	Unit 32								1			
33	Unit 33											
34	Unit 34											
35	Unit 35											
36	Unit 36								1			
37	Unit 37		1	2	2							
38	Unit 38		2		2		1	2		2	1	2
39	Unit 39		2									

# Economic impact

The economic impact from The Iceberg Alley Performance tent festival is significant. The growth of the festival has realized many visitors from outside the city and outside the province. Upwards to 20 thousand attendees in 2019 and growing. Listed in the 2019 Destination St. Johns Visitors guide as one of the festivals to attend in St. Johns. This year the festival consisted of 36 bands, 28 of them from Canada, the United States and England and 8 from NL. Some entertainers have extended their stay to explore, Others have come early and brought the whole family. Hotels, airlines as well as local retail, restaurants and pubs all realize the benefits of IAPT. The direct impact to suppliers, vendors, labours and support staff of the festival are helping in a tough economy as this festival extends the tourism and festival season in the city. There are no volunteers recruited for IAPT. When you put all these pieces together, its estimated the total economic impact to be 4 to 4.5 million per year and growing.

# Everything is positive

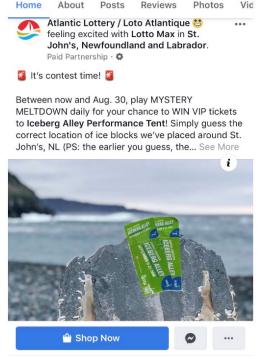
The Iceberg Alley Performance Tent has gained a reputation of being an incredibly well run, well executed festival. We work closely with city of St. Johns, NI Liquor board, fire and police to create a safe and memorable experience for the patron. This is evident in the thousands of emails, social media comments and hand written letters from patrons.



# **Sponsors**

In just 3 years the Iceberg alley Performance tent has attracted amazing sponsors. 95% of them all purchasing the top two tiers of a 5 tier sponsorship deck. We have been featured in national, Atlantic Canadian and provincial contesting from sponsors flying in winners from across Canada to join us here in St. Johns for the festival.







# **Sponsors**



























Scotiabank.



# **Conclusion**

A Three-year commitment from City council would allow us to:

- -Place the event in NI Tourism print and media
- -Advertise the event Nationally
- -Extend the St Johns festival/tourism season
- -Increase visitation to the city
- -Attract new artist



## Iceberg Alley Performance Tent Noise Complaints & Decibel Readings 2017 - 2019

### Decibel (dB) Readings

Мар	LOCATION	Septem	ber 20, 2017	Septem	nber 12, 2018	September 13, 2019		
Key	LOCATION		Reading - dB	Time	Reading - dB	Time	Reading - dB	
Α	Back of 21 Augusta Court	9:10pm	79	9:55pm	62.5		71	
В	Veterans Road and Churchill Ave Intersection	9:15pm	70.5	9:38pm	60		53	
С	Legion Entrance on Blvd	9:20pm	68.5	10:20pm	63	All readings taken at approximately	60	
D	Back parking lot of 101 Legion Rd	9:26pm	60	10:15pm	58.5		65.5	
E	80 Charter Ave	9:45pm	62	10:10pm	46		48.5	
F	28 Augusta Court	9:50pm	72	9:58pm	60		70.5	
G	805 Veterans Rd	10:00pm	70	9:50pm	59		55	
Н	819 Veteran's Road (Parking Lot)	No Reading		9:45pm	46.5	10pm	No Reading	
ı	1 Augusta Court	No	No Reading		63.5		No Reading	
J	Charter Court (Parking Lot)	No	No Reading		58		No Reading	
K	Tent/Concert Reading	No Reading		10:40pm	91		No Reading	
K	At Sound Board (55 feet from the stage)	No Reading		No Reading			104	
K	Behind Tent (100 feet from the stage)	No Reading		No Reading			86	

Iceberg Alley Performance Tent
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